Washington State Liquor and Cannabis Board

Issue Paper

Alcohol Impact Area Rules – 2nd Supplemental CR 102

Date: September 21, 2016

Presented by: Karen McCall, Agency Rules Coordinator

Description of the Issue

The purpose of this Issue Paper is to request approval from the Board to file proposed rules (2nd Supplemental CR 102) to revise WAC 314-12-215 Alcohol Impact Areas.

Why is rule making necessary?

The Washington Beer & Wine Distributors Association (WBWDA) submitted a petition for rulemaking to revise WAC 314-12-215 Alcohol Impact Areas.

Background

The board filed revised proposed rules on July 13, 2016, to revise the Alcohol Impact Area rules found in WAC 314-12-215. At the public hearing held on September 7, 2016, the board heard comments from stakeholders on the proposed rules. Based on the comments received staff is recommending changes to the proposed rules.

What changes are being propose? WAC 314-12-155 Alcohol impact areas-Definitions-Guidelines.

- Clarification of minimum requirements for an alcohol impact area recognition packet;
- Clarification on conditions or restrictions the board may recognize for an alcohol impact area;
- Removal of a minimum alcohol content on restricted products;
- Addition of a list of products the board will ban in all alcohol impact areas and the requirement that must be met to add additional products to the banned products list;
- Revisions to the reporting requirements for a local jurisdiction on recognized alcohol impact areas; and
- Clarification of information required in reports to the board from local authorities on recognized alcohol impact areas.

WAC 314-12-215 Alcohol impact areas—Definition—Guidelines. (1) What is an alcohol impact area((, and how is it different))?

- (a) An alcohol impact area is a geographic area located within a city, town or county, and that is adversely affected by chronic public inebriation or illegal activity associated with liquor sales or consumption.
- (b) The board may place special conditions or restrictions upon off-premises sales privileges, liquor products, applicants, license assumptions or licensees that sell liquor for off-premises consumption (see subsection (3) of this section).
- (c) The board applies a unique investigative and review process when evaluating liquor license applications, license assumptions or renewals for businesses located in an alcohol impact area.
- (2) How is an alcohol impact area formed? A local authority (that is, a city, town or county) must first designate an alcohol impact area by ordinance and make good faith efforts for at least six months to mitigate the effects of chronic public inebriation with such ordinance before petitioning the board to recognize an alcohol impact area. The board must recognize an alcohol impact area before any unique review process, condition or restriction described in this rule may be applied. A local authority must meet certain conditions to achieve board recognition of an alcohol impact area.
- (a) The geographic area of an alcohol impact area must not include the entire ((territory)) geographic area under the jurisdiction of a local authority. However, when a local authority designates a street as a boundary, the board encourages that the local authority include both sides of the street for greater effectiveness.
- (b) The local authority ordinance must explain the rationale of the proposed boundaries, and describe the boundaries in such a way that:
- (i) The board can determine which liquor licensees are in the proposed alcohol impact area; and
 - (ii) The boundaries are understandable to the public at large.
 - (c) A local authority must:
- (i) Submit findings of fact that demonstrate a need for an alcohol impact area and how chronic public inebriation or illegal activity associated with liquor sales or consumption within a proposed alcohol impact area:
- (A) Contributes to the deterioration of the general quality of life within an alcohol impact area; or
- (B) Threatens the welfare, health, peace or safety of an alcohol impact area's visitors or occupants;
- (ii) Submit findings of fact that demonstrate a pervasive pattern of public intoxication or public consumption of liquor as documented in: Crime statistics, police reports, emergency medical response data, detoxification reports, sanitation reports, public health records, ((other similar records,)) community group petitions, public testimony or testimony by current or former chronic public ((inebriants;
 - (iii))) inebriates.
- (d) Minimum requirements for an alcohol impact area petition packet:

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- (i) Litter/trash survey and documented results. A litter/trash survey must be conducted within the proposed alcohol impact area boundaries for at least a four week period. Litter/trash surveys must be completed a minimum of twice a week. Use a GIS data map, or similar tool, to point out the "hot spots" of heavy alcohol consumption based on the litter/trash survey. Provide a list of alcohol products found in the litter/trash survey.
 - (ii) Photographic evidence of litter and drinking in public.
- (iii) Law enforcement testimonial(s). Law enforcement testimonial must be from at least one law enforcement officer who frequently works within the proposed alcohol impact area boundaries. A testimonial must discuss the impact of high alcohol content or volume products within the proposed alcohol impact area boundaries and how implementation of an alcohol impact area would benefit the community.
- (iv) Letters of support submitted by neighborhood councils, local agencies, schools or universities, business associations, fire departments, local businesses, or private citizens in the community.
- (v) Crime statistics and police reports. Crime statistics and police reports must show the statistics for alcohol-related criminal activity within the proposed alcohol impact area boundaries, and must show evidence linking specific products with chronic public inebriation activity.
- (e) After reviewing the alcohol impact area petition packet, the board may request supplemental materials to prove the necessity of an alcohol impact area. The supplemental materials may include:

 (i) Additional testimonials submitted by citizens who would be
- directly affected by the proposed alcohol impact area.
- (ii) Emergency medical response data. This information must provide evidence that chronic inebriation within the proposed alcohol impact area requires an abnormally high amount of medical emergency care.
- (iii) Sanitation reports. This information must provide evidence that chronic inebriation within the proposed alcohol impact area boundaries creates an abnormally high amount of sanitation problems.
- (iv) Detoxification reports. This information must provide evidence that chronic inebriation within the proposed alcohol impact area requires an abnormally high amount of detoxification services.
- (f) Submit documentation that demonstrates a local authority's past good faith efforts to control the problem through voluntary measures (see subsection (4) of this section)(($\dot{\tau}$
- (iv) Explain why past voluntary measures failed to sufficiently resolve the problem; and
 - (v))). The voluntary compliance report must:
- (i) Provide an executive summary of the results of the voluntary compliance period;
- (ii) Provide evidence of the local authorities' efforts to control the problem through voluntary measures; and
- (iii) Explain why the voluntary measures were not effective and how mandatory restrictions will help address the problem.
- (g) Request additional conditions or restrictions and explain how the conditions or restrictions will reduce chronic public inebriation or illegal activity associated with off-premises sales or liquor consumption (see subsection (3) of this section).
- (3) What conditions or restrictions may the board recognize for an alcohol impact area?
 - (a) Restrictions may include, but are not limited to:

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- (i) <u>Limitations on b</u>usiness hours of operation for off-premises liquor sales;
- (ii) Restrictions on off-premises sale of certain liquor products within an alcohol impact area; ((or)) and
- (iii) <u>Restrictions on c</u>ontainer sizes available for off-premises sale.
- (b) The board has adopted a standardized list of products that will be banned in alcohol impact areas. The list can be found on the WSLCB web site. The list contains products that are banned in the majority of current alcohol impact areas. Requests for additional product restrictions (for example, prohibition of sale of certain liquor products or container sizes) must originate from a local authority's law enforcement agency or public health authority, whereas restrictions affecting business operations (for example, hours of operation) may originate from a local authority's law enforcement agency, public authority or governing body. $((\frac{\langle e \rangle}{}))$ Product restrictions must be reasonably linked to problems associated with chronic public inebriation or illegal activity. Reasonable links include, but are not limited to: Police, fire or emergency medical response statistics; photographic evidence; law enforcement, citizen or medical-provider testimonial; testimony by current or former chronic public ((inebriants)) inebriates; litter pickup; or other statistically documented evidence ((that a reasonable person may rely upon to determine whether a product is associated with chronic public inebriation or illegal activity.
- (d) Restricted beer and wine products must have minimum alcohol content of five and seven-tenths percent by volume and twelve percent by volume, respectively.
- (e) Upon board approval and upon an individual product by individual product basis, a local authority may restrict a product that is already restricted in another board recognized alcohol impact area provided that a product is significantly materially similar (for example, comparable alcohol percent content, container size or liquor category such as alcoholic energy drinks) to products already restricted in its own alcohol impact area. Upon board approval and upon an individual product by individual product basis, a local authority may also restrict a product that is significantly materially similar to products already restricted in its own alcohol impact area. In both cases, a local authority must demonstrate to the board, in writing, the material similarities and need for product inclusion, but the board will not require a local authority to submit extensive documented evidence as described in (c) of this subsection.

(f))).

- (c) After the board has recognized an alcohol impact area the local authority may request the board approve additional products to their banned products list provided that the products are reasonably linked to the problems associated with chronic public inebriation or illegal activity. Reasonable links include, but are not limited to: Police, fire or emergency medical response statistics; photographic evidence; law enforcement, citizen or medical-provider testimonial; testimony by current or former chronic public inebriates; litter pickup; or other statistically documented evidence.
- $\underline{(d)}$ A local authority may propose the removal of a condition, restriction or product from its alcohol impact area's restricted product list provided that a local authority demonstrates its reason (such as, a product is no longer produced or bottled) to the board in writing.
- (4) What types of voluntary efforts must a local authority attempt before the board will recognize an alcohol impact area?

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- (a) A local authority must notify all off-premises sales licensees in a proposed alcohol impact area that:
- (i) Behavior associated with liquor sales and associated illegal activity is impacting chronic public inebriation; and
- (ii) Existing voluntary options are available to them to remedy the problem.
- (b) A local authority's efforts must include additional voluntary actions. Examples include, but are not limited to:
- (i) Collaborative actions with neighborhood citizens, community groups or business organizations to promote business practices that reduce chronic public inebriation;
- (ii) <u>Attempts to achieve voluntary</u> agreements with off-premises sales licensees to promote public welfare, health, peace or safety;
- (iii) <u>Requesting licensees to voluntarily ((discontinuing to sella))</u> discontinue selling products that are considered contributing to the problem;
- (iv) Distribution of educational materials to chronic public inebriants or licensees;
 - (v) Detoxification services;
- (vi) Business incentives to discourage the sale of problem products; or
 - (vii) Change in land use ordinances.
- (c) A local authority must implement these voluntary agreements for at least six months before a local authority may present documentation to the board that voluntary efforts failed to adequately mitigate the effects of chronic public inebriation and need augmentation.
- (5) What will the board do once it recognizes an alcohol impact area?
- (a) The board will notify, in a timely manner, the appropriate liquor distributors of the product restrictions.
- (b) ((No state liquor store or agency located within an alcohol impact area may sell that alcohol impact area's restricted products.
- (c))) The board will notify, in a timely manner, all off-premises sales licensees in a proposed or existing alcohol impact area whenever the board recognizes, or recognizes changes to, an alcohol impact area (see subsection (7) of this section).
- (6) What is the review process for liquor license applications, license assumptions, and renewals inside an alcohol impact area?
- (a) When the board receives an application for a new liquor license or a license assumption that includes an off-premises sales privilege, the board will establish an extended time period of sixty calendar days for a local authority to comment upon the application.
- (i) A local authority may, and is encouraged to, submit comment before the end of a comment period. A local authority may request an extension of a comment period when unusual circumstances, which must be explained in the request, require additional time for comment.
- (ii) A local authority will notify a licensee or applicant when a local authority requests the board to extend a sixty-day comment period.
- (b) For renewals, the board will notify a local authority at least ninety calendar days before a current license expires. The same requirements in (a)(i) and (ii) of this subsection apply to the ninety-day comment period for problem renewals. For the purposes of this section, a problem renewal means a licensee, a licensed business or a licensed location with a documented history of noncompliance or illegal activity.

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- (7) When and for how long will an alcohol impact area be in effect, and may an alcohol impact area be changed?
- (a) An alcohol impact area takes effect on the day that the board passes a resolution to recognize an alcohol impact area. However, product prohibitions take effect no less than thirty calendar days after the board passes such resolution in order to give retailers and distributors sufficient time to remove products from their inventories.
 - (b) An alcohol impact area remains in effect until:
- (i) A local authority repeals the enabling ordinance that defines an alcohol impact area;
- (ii) A local authority requests that the board revoke its recognition of an alcohol impact area;
- (iii) The board repeals its recognition of an alcohol impact area of its own initiative and following a public hearing; or
- (iv) A local authority fails to comply with subsection (8) of this section.
- (c) A local authority may petition the board to modify an alcohol impact area's geographic boundaries, repeal or modify an existing condition or restriction, or create a new condition or restriction. The board may agree to do so provided that a local authority shows good cause and submits supporting documentation $((\frac{1}{2}))$ as contained in subsections (2) and (3) of this section($(\frac{1}{2})$).
- (d) Prohibition of a new product added to an existing prohibited products list takes effect no ((less)) sooner than thirty calendar days following the board's recognition of a modified prohibited products list.
 - (8) Reporting requirements and five-year assessments.
- (a) A year after the implementation of the alcohol impact area a local authority shall submit ((annual)) a report((s)) to the board that clearly demonstrates the intended effectiveness of an alcohol impact area's conditions or restrictions. The report((s-are)) is due no later than sixty calendar days following ((each anniversary of the board's recognition of an)) the first anniversary of the implementation of the alcohol impact area. The report must include the same categories of information and statistics that were originally used to request the alcohol impact area.
- (b) The board will conduct an assessment of an alcohol impact area once every five years following the fifth, tenth, fifteenth, et cetera, anniversary of the board's recognition of ((an)) the alcohol impact area. The five-year assessment process is as follows:
- (i) Within ((ten)) twenty calendar days of receiving a local authority's fifth, tenth, fifteenth, et cetera, ((annual)) report, the board shall notify affected parties of the upcoming assessment, whereupon an affected party has twenty calendar days to comment upon, or petition the board to discontinue its recognition of, an alcohol impact area (see (d) of this subsection). Affected parties may include, but are not limited to: Liquor licensees, citizens or neighboring local authorities.
- (ii) An affected party may submit a written request for one twenty calendar-day extension of the comment/petition period, which the board may grant provided that an affected party provides sufficient reason why he or she is unable to meet the initial twenty-day deadline.
- (iii) The board will complete an assessment within sixty calendar days following the close of the final comment/petition period.
 - (c) An assessment shall include an analysis of:

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- (i) The same categories of information and statistics that were originally used to request the alcohol impact area; and
 - (ii) Comments or petitions submitted by affected parties((; and (ii) Each annual report submitted during a five-year period)).

An assessment ((shall)) may also include modifications that a local authority must make to an alcohol impact area as required by the board, or the board's reasons for revoking recognition of an alcohol impact area.

- (d) To successfully petition the board to discontinue its recognition of an alcohol impact area, an affected party must:
- (i) Submit findings of fact that demonstrate how chronic public inebriation((τ)) or illegal activity associated with liquor sales or consumption((τ)) within a proposed alcohol impact area does not or no longer:
- (A) Contributes to the deterioration of the general quality of life within an alcohol impact area; or
- (B) Threatens the welfare, health, peace or safety of an alcohol impact area's visitors or occupants;
- (ii) Submit findings of fact that demonstrate the absence of a pervasive pattern of public intoxication or public consumption of liquor as documented in crime statistics, police reports, emergency medical response data, detoxification reports, sanitation reports, public health records or similar records; and
- (iii) Demonstrate how the absence of conditions or restrictions will ((reduce)) <u>affect</u> chronic public inebriation or illegal activity associated with off-premises sales or liquor consumption (see subsection (3) of this section).
- (e) An affected party may submit a written request for one twenty-day extension of the comment period, which the board may grant provided that an affected party provides sufficient reason why he or she is unable to meet the twenty-day deadline.

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Date:

August 10, 2016

To:

Jane Rushford, Board Chair

Ruthann Kurose, Board Member

From:

Karen McCall, Agency Rules Coordinator

Copy:

Rick Garza, Agency Director

Justin Nordhorn, Chief of Enforcement

Becky Smith, Licensing Director

Joanna Eide, Policy and Rules Coordinator

Tim Gates, Marijuana Examiners Unit

Subject:

Approval for filing proposed rules (CR 102) creating a new section in

Chapter 314-55 WAC to establish a marijuana warning symbol.

A new warning symbol is needed to notify consumers and children that a marijuana product contains THC. Concerns have been raised about the risk of accidental consumption of marijuana products by children and ways for adults that have over consumed marijuana products to contact the Washington Poison Center when experiencing adverse effects. The WSLCB is considering adopting a warning symbol to deter accidental consumption of marijuana products by children and to provide emergency services contact information in cases of accidental exposure or over consumption.

Process

The Rules Coordinator requests approval to file the proposed rules (CR 102) for the rule making described above. An issue paper on these rule was presented at the Board meeting on August 10, 2016, and is attached to this order.

If approved for filing, the tentative timeline for the rule making process is outlined below:

June 15, 2016	Board approved filing the pre-proposal statement of inquiry (CR 101)
July 6, 2016	Code Reviser publishes notice, LCB sends notice to rules distribution list
August 10, 2016	End of written comment period
August 10, 2016	Board is asked to approve filing the proposed rules (CR 102 filing)

September 7, 2016	Code Reviser publishes notice, LCB sends notice to rules distribution list
November 2, 2016	Public Hearing held
November 2, 2016	End of written comment period
November 16, 2016	Board is asked to adopt rules
November 16, 2016	Agency sends notice to those who commented both at the public hearing and in writing.
November 16, 2016	Agency files adopted rules with the Code Reviser (CR 103)
February 14, 2017	Rules are effective (90 days after filing)*

^{*} The WSLCB plans to adopt a delayed effective date (90 days after adoption) as part of this rulemaking to allow sufficient time for licensees to make adjustments to labeling to comply with new requirements.

Approve	Disapprove	Jane Rushford Chairman	8.10.16 Date
<u></u> ∕∕ Approve	Disapprove	Ruthann Kurose, Board Member	<u> </u>

Attachment: Issue Paper



PROPOSED RULE MAKING

CR-102 (June 2012) (Implements RCW 34.05.320) Do NOT use for expedited rule making

Agency: Washington State Liquor and Cannabis Board			
\boxtimes Preproposal Statement of Inquiry was filed as WSR $\underline{16-13-092}$			
Expedited Rule MakingProposed notice was filed as WSR	; or Supplemental Notice to WSR		
Proposal is exempt under RCW 34.05.310(4) or 34.05.330(1). Title of rule and other identifying information: (Describe Subject)	Continuance of WSR		
WAC 314-55-106, Marijuana warning symbol requirement.			
Hearing location(s):	Submit written comments to:		
Washington State Liquor and Cannabis Board	Name: Joanna Eide, Policy and Rules Coordinator Address: PO Box 43080		
Board Room	Olympia, WA 98504		
3000 Pacific Ave SE	e-mail rules@lcb.wa.gov		
Olympia, WA 98504	fax (360)664-9689 by (date) November 2, 2016		
Date: November 2, 2016 Time: 10:00 am	Assistance for persons with disabilities: Contact		
	Joanna Eide by October 19, 2016		
Date of intended adoption: on or after November 16, 2016 (Note: This is NOT the effective date)	TTY () or (360) <u>664-1622</u>		
symbol on the principal display panel or front of the product package. The new rule establishes minimum size requirements and options for marijuana licensees who wish to use a sticker bearing the symbol in lieu of the digital image developed and made available in digital form to licensees without cost by the Washington Poison Center. This labeling requirement is in addition to other labeling requirements established in WAC 314-55-105. Reasons supporting proposal: Concerns have been raised about the risk of accidental consumption of marijuana products by children and ways for adults that have over consumed marijuana products to contact the Washington Poison Center when experiencing adverse effects. The WSLCB is considering adopting a warning symbol to deter accidental consumption of marijuana products by children and to provide emergency services contact information in cases of accidental exposure or over consumption			
Statutory authority for adoption: RCW 69.50.342 and 69.50.345	Statute being implemented: RCW 69.50.342 and 69.50.345		
Is rule necessary because of a: Federal Law?	CODE REVISER USE ONLY		
Foderal Court Decision?	OFFICE OF THE CODE REVISER		
State Court Decision?	STATE OF WASHINGTON		
If yes, CITATION: Yes No	FILED		
DATE	DATE: August 10 2016		
August 10, 2016	DATE: August 10, 2016		
NAME (type or print)	TIME: 10:22 AM		
Jane Rushford	WOD 40 47 040		
SIGNATURE	WSR 16-17-043		
and the for al			
TITLE			
Chair			

Agency comments or recommendations, if any, as to statutory language, implementation, enforcement, and fiscal matters:			
None.			
Name of proponent: (person or organization) W	Vashington State Liquor and Cannabis Board	☐ Private ☐ Public ☑ Governmental	
Name of agency personnel responsible for:			
Name	Office Location	Phone	
Drafting Joanna Eide, Policy and Rules Coord	3000 Pacific Ave SE, Olympia, WA 98504	(360) 664-1622	
ImplementationJoanna Eide, Policy and Rules Coord	3000 Pacific Ave SE, Olympia, WA 98504	(360) 664-1622	
Enforcement Justin Nordhorn, Chief Enforcement	3000 Pacific Ave SE, Olympia, WA 98504	(360) 664-1726	
Has a small business economic impact state fiscal impact statement been prepared under	ment been prepared under chapter 19.85 RCW or has section 1, chapter 210, Laws of 2012?	a school district	
☑ Yes. Attach copy of small business econo	omic impact statement or school district fiscal impact state	ement.	
A copy of the statement may be obta			
Name: Joanna Eide, Policy and Rules Address:	Coordinator		
3000 Pacific Ave SE			
Olympia, WA 98504			
phone (360) <u>664-1622</u>			
fax (360) <u>664-9689</u> e-mail <u>Joanna.Eide@lcb.wa.gov</u>			
_	4		
☐ No. Explain why no statement was prepa	rea.		
Is a cost-benefit analysis required under RC\	N 34.05.328?		
Yes A preliminary cost-benefit analysis Name: Address:	may be obtained by contacting:		
, 100,000.			
phone () fax ()			
fax () e-mail			
No: Please explain: A cost-benefit analys	is was not required under RCW 34.05.328.		

Date: August 10, 2016

To: Jane Rushford, Board Chair

Ruthann Kurose, Board Member

From: Karen McCall, Agency Rules Coordinator

Copy: Rick Garza, Agency Director

Peter Antolin, Deputy Director

Justin Nordhorn, Chief of Enforcement

Becky Smith, Licensing Director

Joanna Eide, Policy and Rules Coordinator Tim Gates, Marijuana Examiners Unit

Subject: Small Business Economic Impact Statement

Marijuana Product Warning Symbol

A small business economic impact statement has been prepared under chapter 19.85 RCW.

Small Business Economic Impact Statement:

WAC 314-55-106 Marijuana warning symbol requirement.

1. Description of reporting, record keeping and other compliance requirements of the proposed rule:

WAC 314-55-106, Marijuana warning symbol requirement, is a proposed new WAC section that creates a warning symbol for use on marijuana products meant to be eaten or swallowed. This warning symbol will alert children and consumers that marijuana products meant to be eaten or swallowed are not for children. The symbol is intended to deter accidental consumption of marijuana products by children and to provide emergency services contact information in cases of accidental exposure or over consumption.

Marijuana licensees will be required to place the warning symbol on packaging of marijuana products meant to be eaten or swallowed. The "Not for Kids" symbol developed and made available in digital form to licensees without cost by the Washington Poison Center must be placed on the principal display panel or front of the product package. The warning symbol may be found on the Washington Poison



Center's website. The warning symbol must be of a size so as to be legible, readily visible by the consumer, and effective to alert consumers and children that the product is not for kids, but must not be smaller than three-quarters (3/4) of an inch in height by one-half (1/2) of an inch in width. The warning symbol must not be altered or cropped in any way other than to adjust the sizing for placement on the principal display panel or front of the product package.

Licensees may use a sticker made available by the Washington Poison Center in lieu of digital image placement of the warning symbol on labels of marijuana-infused products meant to be eaten or swallowed sold at retail. If a licensee elects to use a warning symbol sticker instead of incorporating the digital image of the warning symbol on its label, the sticker:

- (a) Must be obtained from the Washington Poison Center;
- (b) Must be placed on or near the principal display panel or on the front of the package; and
- (c) Must not cover or obscure in any way labeling or information required on marijuana products by WAC 314-55-105.

The WSLCB used similar requirements found in the CFRs (Code of Federal Regulations) regarding poison labeling requirements and the Washington Department of Health's rules on labeling compliant marijuana products in developing the requirements in this proposed new section. See 16 C.F.R. 1500, available here:

http://www.ecfr.gov/cgi-bin/text-idx?tpl=/ecfrbrowse/Title16/16cfr1500_main_02.tpl, and proposed new chapter 246-70 WAC, available here:

http://www.doh.wa.gov/YouandYourFamily/Marijuana/MedicalMarijuana/RulesinProgress/MarijuanaProductCompliance.

2. Kinds of professional services that a small business is likely to need in order to comply with such requirements:

Licensees develop and print labels in a multitude of ways. Some licensees choose to create and print labels for products independently, while others may choose to hire professional designers and printers to develop or print labels or product packaging. Costs of professional designing and printing vary depending on the label or packaging design, size, and other aesthetic considerations the licensee chooses to make. The new warning symbol placement requirement will not require the use of professional services, but a licensee may choose to engage professional services if they wish.

Additionally, the digital image of the symbol is provided by the Washington Poison Center (WPC) free of charge to licensees and is available for immediate download from the WPC's website. This means that no professional services are required should the licensee choose to download and place the digital image on products or labels independently.



3. Costs of compliance for businesses, including costs of equipment, supplies, labor and increased administrative costs:

All licensees are required to have a computer and internet access to acquire and maintain a marijuana license. For this reason, licensees already have the necessary equipment required to obtain the warning symbol from the WPC's website at no charge, so there are no costs of compliance that are necessary to obtain the new warning symbol.

Whether a licensee will incur costs due to the new warning symbol labeling requirement depends on the products the licensee produces and individual business decisions the licensee makes. Each licensee is different as far as the number of products they produce, types of packaging and labeling, and size of products, so costs associated with the new requirement may vary. Licensees will only have to comply with the new warning symbol requirement if the licensee produces or sells marijuana products intended to be eaten or swallowed. If the licensee chooses to acquire the digital image and incorporate the warning symbol on product labels or packaging independently (without the use of professional services), administrative costs should be minimal. If a licensee instead chooses to use professional design services to change labels and print them for the licensee, the costs will be higher. Again, these choices are voluntary on the part of the licensee and not necessary to comply with the new warning symbol requirements.

Licensees that create products in smaller packages may have the most costs associated with the new warning symbol requirement due to the minimum sizing provisions in the new rule. The minimum size requirement of no smaller than three-quarters (3/4) of an inch in height by one-half (1/2) of an inch in width are needed to ensure the symbol is of a size so as to be immediately recognizable and legible. However, the size of the symbol may pose some challenges for those licensees with small packaging/products, which may result in higher costs associated with compliance with the new requirement. This may result in some licensees having to re-conceptualize packaging of products, increasing the costs of initial compliance. These costs will vary depending on packaging type and product size, as well as by business decisions made by licensees, and cannot be predicted on a general level. The delayed effective date for the new requirement explained below is aimed at reducing these impacts. Licensees are also welcome to suggest ways to address these issues through the rulemaking process. The WSLCB will consider alternative options for compliance for these smaller products if possible and as long as the desired effect of the symbol can be achieved.

The WSLCB also plans on a delayed effective date so the new warning symbol requirement may be essentially "phased in," further minimizing any costs licensees may



incur in complying with the new labeling requirement. The WSLCB received input from several marijuana licensees that indicated that a phased-in approach with around a 90-day implementation would reduce any administrative costs for changing labels and phasing out product to comply with the new requirements. A phased-in approach will also allow licensees to move through product without the new warning labels and adjust new labeling to comply with the new warning symbol requirement.

If a licensee chooses not to incorporate the digital image of the warning symbol on packaging or labels of marijuana products intended to be eaten or swallowed, the licensee may obtain stickers bearing the warning symbols from the WPC. There will be costs associated with the use of such stickers, but these costs are only applicable if the licensee actively chooses this route rather than incorporating the digital image of the warning symbol at no cost. The WPC estimates that a roll of 1000 stickers would be approximately \$12.00-\$13.00 per roll, with an estimated shipping cost of roughly \$5.00. It is possible that purchasing stickers at a higher volume (50 or 100 rolls, for example), could mean a high quantity discount. These figures are estimates at this time and final costs are yet to be determined as WPC selects a vendor to produce the stickers.

- **4.** Will compliance with the rules cause businesses to lose sales or revenue? This new requirement is unlikely to cause the loss of sales or revenue by marijuana businesses.
- 5. Costs of compliance for small businesses compared with the cost of compliance for the ten percent of businesses that are the largest businesses required to comply with the proposed rules using one or more of the following as a basis for comparing costs:
 - a. Cost per employee;
 - b. Cost per hour of labor; or
 - c. Cost per one hundred dollars of sales

Most marijuana businesses are small businesses. However, these businesses vary in size, costs per employee, costs per hour of labor, and costs per one hundred dollars in sales for a multitude of reasons, including license type. Employee compensation and costs per hour of labor data is not collected by or available to the WSLCB, though the WSCLB does collect data on the value of marijuana at retail and wholesale. Depending on whether the licensee is a producer or processor or a retailer, the sales numbers are different due to the variance between wholesale and retail sales. The average price per gram as of April 30, 2016, was \$8.73/gram at retail and \$3.14/gram at wholesale. The total amount of sales by retailers from July 1, 2014, through June 30, 2015, (fiscal year 2015) including excise taxes was \$44.9 million. The total amount of sales by retailers from July 1, 2015, to June 30, 2016, (fiscal year 2016) including excise taxes was \$972.7 million. As of July 5, 2016, 267 retail stores are reporting sales.

The additional costs associated with complying with the new warning symbol labeling requirement in the proposed rule should be minimal compared to sales revenue. The costs associated with complying with the new warning symbol requirement are further mitigated by the WSLCB's efforts to ensure that a digital image of the warning symbol be available to licensees at no cost.

The costs of complying with the new warning symbol labeling requirement as provided in the proposed rule is indeterminate as it will vary depending on the circumstances (types of products, size of products, labels, etc.) and business decisions made by licensees, i.e. whether the licensee choses to engage the services of a professional designer or printer rather than incorporating the new warning symbol on products independently. These factors will depend on the individual business decisions of licensees who produce or sell marijuana products intended to be eaten or swallowed.

6. Steps taken by the agency to reduce the costs of the rule on small businesses, or reasonable justification for not doing so:

The WSLCB sought to reduce costs on licensees through ensuring that the digital image of the warning symbol created by the WPC would be able to be provided to licensees at no cost. Additionally, the WSLCB plans to have a delayed effective date of 90 days after adoption of the new requirement (CR-103P), to allow licensees adequate time to cycle through product and adopt the new warning symbol on marijuana products meant to be eaten or swallowed.

Though the costs associated with complying with the new warning symbol labeling requirement should be minor, those costs are justified as the new warning symbol is intended to reduce public health and safety risks. The warning symbol will assist in deterring accidental consumption by minors by visually alerting children and consumers that the product is "not for kids." The warning symbol also provides a phone number to the WPC so consumers who may experience adverse reactions from ingesting a product containing THC can obtain emergency assistance.

7. A description of how the agency will involve small businesses in the development of the rule:

Most marijuana businesses are small businesses. They are invited to provide feedback to the rules during the rulemaking process. The WSLCB also performed outreach with several licensed processors to gather information related to timelines for the new requirement and costs associated with compliance. The WSLCB used the feedback received through these efforts to develop the timeline for the effective date of the new warning symbol labeling requirement to reduce costs to licensees and ensure adequate time for licensees to comply.

8. A list of industries that will be required to comply with the rule:

All licensed marijuana licensees that create or sell marijuana products meant to be eaten or swallowed will be required to comply with these rules.

9. An estimate of the number of jobs that will be created or lost as a result of compliance with the proposed rule:

Because the costs associated with adopting the new warning symbol will be minor, there will be no jobs lost or created as a result of compliance with the proposed rule.

- WAC 314-55-106 Marijuana warning symbol requirement. The following requirements are in addition to the packaging and labeling requirements provided in WAC 314-55-105.
- (1) Marijuana-infused products meant to be eaten or swallowed sold at retail must be labeled on the principal display panel or front of the product package with the "not for kids" warning symbol created and made available in digital form to licensees without cost by the Washington poison center. The warning symbol may be found on the Washington poison center's web site.
- (a) The warning symbol must be of a size so as to be legible, readily visible by the consumer, and effective to alert consumers and children that the product is not for kids, but must not be smaller than three-quarters of an inch in height by one-half of an inch in width; and
- (b) The warning symbol must not be altered or cropped in any way other than to adjust the sizing for placement on the principal display panel or front of the product package.
- (2) Licensees may use a sticker made available by the Washington poison center in lieu of digital image placement of the warning symbol on labels of marijuana-infused products meant to be eaten or swallowed sold at retail. If a licensee elects to use a warning symbol sticker instead of incorporating the digital image of the warning symbol on its label, the sticker:
 - (a) Must be obtained from the Washington poison center;
- (b) Must be placed on or near the principal display panel or on the front of the package; and
- (c) Must not cover or obscure in any way labeling or information required on marijuana products by WAC 314-55-105.
- (3) For the purposes of this section, "principal display panel" means the portion(s) of the surface of the immediate container, or of any outer container or wrapping, which bear(s) the labeling designed to be most prominently displayed, shown, presented, or examined under conditions of retail sale. "Immediate container" means the external container holding the marijuana product.

[1] OTS-8145.1

Washington State Liquor and Cannabis Board

Issue Paper

Marijuana Warning Symbol – Draft Adjustments

Date: November 2, 2016

Presented by: Joanna Eide, Policy and Rules Coordinator

Description of the Issue

A public hearing will occur at the November 2, 2016, Board meeting on the draft rules for adopting a marijuana warning symbol to be placed on marijuana edible products. Since the filing of the CR-102 on August 10, 2016, staff has identified several small changes that should be made to the rules prior to the final rule adoption. This issue paper is to explain those changes so that they may be discussed in addition to the rule drafts as filed with the CR-102 at the public hearing.

Why is rule making necessary?

A new warning symbol is needed to notify consumers and children that a marijuana product contains THC. Concerns have been raised about the risk of accidental consumption of marijuana products by children and ways for adults that have over consumed marijuana products to contact the Washington Poison Center when experiencing adverse effects. The WSLCB is considering adopting a warning symbol to deter accidental consumption of marijuana products by children and to provide emergency services contact information in cases of accidental exposure or over consumption.

Background

The Board approved the filing of a CR 101 to initiate permanent rulemaking on this subject on June 15, 2016. A presentation of the "Not for Kids" warning symbol by the Washington Poison Center occurred at the July 13, 2016, Board meeting. The CR-102 for these rules was presented to the Board and filed with the Code Reviser on August 10, 2016. This proposed rule incorporates the "Not for Kids" symbol into the new warning symbol labeling requirements for marijuana products meant to be eaten or swallowed.

Changes proposed as part of the CR-102 filing New Section. WAC 314-55-106 Marijuana warning symbol requirement.

A new WAC section is proposed to create a warning symbol for use on marijuana products. Marijuana licensees will be required to place the warning symbol on packaging of marijuana products meant to be eaten or swallowed. The "Not for Kids" symbol developed and made available in digital form to licensees without cost by the Washington Poison Center must be placed on the principal display panel or front of the product package. The warning symbol may be found on the

Washington Poison Center's website. The warning symbol must be of a size so as to be legible, readily visible by the consumer, and effective to alert consumers and children that the product is not for kids, but must not be smaller than three-quarters (3/4) of an inch in height by one-half (1/2) of an inch in width. The warning symbol must not be altered or cropped in any way other than to adjust the sizing for placement on the principal display panel or front of the product package.

Licensees may use a sticker made available by the Washington Poison Center in lieu of digital image placement of the warning symbol on labels of marijuana-infused products meant to be eaten or swallowed sold at retail. If a licensee elects to use a warning symbol sticker instead of incorporating the digital image of the warning symbol on its label, the sticker:

- (a) Must be obtained from the Washington poison center;
- (b) Must be placed on or near the principal display panel or on the front of the package; and
- (c) Must not cover or obscure in any way labeling or information required on marijuana products by WAC 314-55-105.

What changes are being proposed to the original draft?

Minor changes to language in the new rule as filed with the CR-102 to further clarify that licensees may print a sticker with the warning symbol on it themselves or purchase a sticker with the warning symbol from the Washington Poison Center for placement on packages of edible marijuana products in lieu of incorporating the warning symbol on the labels or packaging of products. This change is to ensure proper effect of the intent of the rule as we received comments that it was unclear as to whether this was permissible under the draft rule language filed with the CR-102. Staff also recommends a change to require those that place the symbol on white packaging or labels to line the edges of the white background with a black border to ensure visibility of the symbol. Other minor changes for editing were made that do not impact the effect of the rule requirements.

NEW SECTION

WAC 314-55-106 Marijuana warning symbol requirement. The following requirements are in addition to the packaging and labeling requirements provided in WAC 314-55-105.

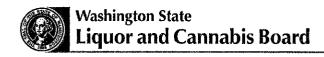
- (1) Marijuana-infused products meant to be eaten or swallowed sold at retail must be labeled on the principal display panel or front of the product package with the "not for kids" warning symbol created and made available in digital form to licensees without cost by the Washington poison center (WPC). The warning symbol may be found on the Washington poison center wpc's web site.
- (a) The warning symbol must be of a size so as to be legible, readily visible by the consumer, and effective to alert consumers and children that the product is not for kids, but must not be smaller than three-quarters of an inch in height by one-half of an inch in width; and
- (b) The warning symbol must not be altered or cropped in any way other than to adjust the sizing for placement on the principal display panel or front of the product package, except that a licensee must use a black border around the edges of the white background of the warning

symbol image when the label or packaging is also white to ensure visibility of the warning symbol.

- (2) Licensees may download the digital warning symbol from the WPC and print stickers, or purchase and use a sticker made available by the Washington poison center WPC, in lieu of digital image placement of the warning symbol on labels of marijuana-infused products meant to be eaten or swallowed sold at retailincorporating the warning symbol on its label or packaging as required under subsection (1) of this section. If a licensee elects to use a warning symbol sticker instead of incorporating the digital image of the warning symbol on its label, the sticker:
 - (a) Must be obtained from the Washington poison center;
- (b) Must be placed on or near the principal display panel or on the front of the package meet all requirements of subsection (1) of this section; and
- (c) (b) Must not cover or obscure in any way labeling or information required on marijuana products by WAC 314-55-105.
- (3) For the purposes of this section, "principal display panel" means the portion(s) of the surface of the immediate container, or of any outer container or wrapping, which bear(s) the labeling designed to be most prominently displayed, shown, presented, or examined under

conditions of retail sale. "Immediate container" means the external container holding the marijuana product.

[]



Date:

September 21, 2016

To:

Jane Rushford, Board Chair Ruthann Kurose, Board Member Ollie Garrett, Board Member

From:

Joanna Eide, Policy and Rules Coordinator

Copy:

Rick Garza, Agency Director Peter Antolin, Deputy Director

Justin Nordhorn, Chief of Enforcement

Becky Smith, Licensing Director

Karen McCall, Agency Rules Coordinator

Subject:

Approval for filing proposed rules (CR 102) to create a new Chapter

in Title 314 WAC (Chapter 314-35 WAC) to implement ESSB 6328

relating to vapor products.

The purpose of this Issue Paper is to request approval from the Board to file proposed rules (CR 102) to create a new Chapter in Title 314 WAC, Chapter 314-35 WAC, to implement ESSB 6328 relating to vapor products regulation passed during the 2016 Legislative Session.

Process

The Rules Coordinator requests approval to file the proposed rules (CR 102) for the rule making described above. An issue paper on this rule was presented at the Board meeting on September 21, 2016, and is attached to this order.

If approved for filing, the tentative timeline for the rule making process is outlined below:

September 21, 2016	Board is asked to approve filing the pre-proposal statement of inquiry (CR 102)
October 5, 2016	Code Reviser publishes notice, LCB sends notice to rules distribution list
November 2, 2016	End of written comment period
November 2, 2016	Public Hearing held
November 16, 2016	Board is asked to adopt rules
November 16, 2016	Agency sends notice to those who commented both at the public hearing and in writing.
November 16, 2016	Agency files adopted rules with the Code Reviser (CR 103)
December 17, 2016	Rules are effective (31 days after filing)

Approve	Disapprove	Jane Rushford, Chairman	9-21-1(Date
Approve	Disapprove	Ruthann Kurose, Board Memb	q -2 l-toper Date
Approve	Disapprove	Ollie Garrett, Board Member	Date

Attachment: Issue Paper



PROPOSED RULE MAKING

CR-102 (June 2012) (Implements RCW 34.05.320) Do NOT use for expedited rule making

Agency: Washington State Liquor and Cannabis Board				
\square Preproposal Statement of Inquiry was filed as WSR $\underline{16-09-118}$				
Expedited Rule MakingProposed notice was filed as WSR	; or Supplemental Notice to WSR			
Proposal is exempt under RCW 34.05.310(4) or 34.05.330(1).	Continuance of WSR			
Title of rule and other identifying information: (Describe Subject) WAC 314-35-010 Vapor products – Introduction; WAC 314-35-020 Vapor product licenses required – Licensing requir WAC 314-35-030 Vapor product licensee recordkeeping requirement WAC 314-35-040 Age-restricted vapor products retailer licensed local	rements, denials, suspensions, and revocations; ts; and			
Hearing location(s):	Submit written comments to:			
Washington State Liquor and Cannabis Board	Name: Joanna Eide, Policy and Rules Coordinator Address: PO Box 43080			
Board Room	Olympia, WA 98504			
3000 Pacific Ave SE	e-mail rules@lcb.wa.gov			
Olympia, WA 98504	fax (360) 664-9689 by (date) November 2, 2016			
Date: <u>November 2, 2016</u> Time: <u>10:00 am</u>	Assistance for persons with disabilities: Contact			
	Joanna Eide by October 26, 2016			
Date of intended adoption: On or after November 2, 2016 (Note: This is NOT the effective date)	TTY () or (360) <u>664-1622</u>			
supplement the laws created by the legislature, mostly found in c	plement changes made to statute by the Legislature during the apor products. The new rules proposed as part of this rulemaking chapter 70.345 RCW and are necessary to regulate the new vapor ensure the proper administration of vapor products licenses and to			
Statutory authority for adoption: RCW 70.345.020 and 70.345.090	Statute being implemented: RCW 70.345.020 and 70.345.090			
Is rule necessary because of a: Federal Law? Federal Court Decision? State Court Decision? If yes, CITATION: Yes No Yes No Yes No	OFFICE OF THE CODE REVISER STATE OF WASHINGTON FILED DATE: September 21, 2016 TIME: 10:56 AM			
DATE Sontombor 21, 2016	WSR 16-19-101			
September 21, 2016 NAME (type or print)				
Jane Rushford				
SIGNATURE				
gradual for al				
TITLE				
Chair				

Agency comments or recommendations, if armatters: None.	ny, as to statutory language, implementation, enforcer	nent, and fiscal	
Name of proponent: (person or organization) W	Vashington State Liquor and Cannabis Board	☐ Private ☐ Public ☑ Governmental	
Name of agency personnel responsible for:			
Name	Office Location	Phone	
DraftingJoanna Eide, Rules/Policy Coordinator	3000 Pacific Ave SE, Olympia, WA 98504	(360) 664-1622	
ImplementationJustin Nordhorn, Chief Enforcement	3000 Pacific Ave SE, Olympia, WA 98504	(360) 664-1726	
Enforcement Justin Nordhorn, Chief Enforcement	3000 Pacific Ave SE, Olympia, WA 98504	(360) 664-1726	
Enforcement Justin Nordhorn, Chief Enforcement 3000 Pacific Ave SE, Olympia, WA 98504 (360) 664-1726 Has a small business economic impact statement been prepared under chapter 19.85 RCW or has a school district fiscal impact statement been prepared under section 1, chapter 210, Laws of 2012? Yes. Attach copy of small business economic impact statement or school district fiscal impact statement. A copy of the statement may be obtained by contacting: Name: Joanna Eide, Policy and Rules Coordinator Address: Washington State Liquor and Cannabis Board 3000 Pacific Ave. SE Olympia, WA 98504 phone (360) 664-1622 fax (360) 664-1622 fax (360) 664-9689 e-mail Joanna Eide@lcb.wa.gov No. Explain why no statement was prepared.			
Is a cost-benefit analysis required under RCV Yes A preliminary cost-benefit analysis Name: Address: phone () fax () e-mail No: Please explain: A cost-benefit analys			

Date: September 21, 2016

To: Jane Rushford, Board Chair

Ruthann Kurose, Board Member Ollie Garrett, Board Member

From: Joanna Eide, Policy and Rules Coordinator

Copy: Rick Garza, Agency Director

Peter Antolin, Agency Deputy Director Justin Nordhorn, Chief of Enforcement

Becky Smith, Licensing Director

Karen McCall, Agency Rules Coordinator

Subject: Small Business Economic Impact Statement

Vapor Products Rules

A small business economic impact statement (SBEIS) has been prepared under chapter 19.85 RCW for the proposed new chapter concerning vapor products rules, chapter 314-35 WAC.

1. Description of reporting, record keeping and other compliance requirements of the proposed rule:

The proposed new chapter in Title 314 WAC regarding vapor products is in response to ESSB 6328 passed by the Legislature during the 2016 legislative session and codified primarily in chapter 70.345 RCW. The proposed rules in this rulemaking are in addition to the requirements in chapter 70.345 RCW. This rulemaking is aimed primarily at the creation administrative provisions relating to vapor products license applications, and how the Washington State Liquor and Cannabis Board (WSLCB) will handle applications, renewals, suspensions, and revocations of vapor products licenses.

The proposed new rules include record-generation requirements a new five-year record keeping requirement for vapor products licensees in new WAC 314-35-030. Record-generation requirements are designed to mirror those records that are generally created in the normal course of business operations. Record keeping requirements are proposed so WSLCB enforcement officers may inspect records to ensure vapor products licensees are adhering to state law requirements that vapor products licensees only purchase from or sell to other vapor products licensees unless selling directly to the



end consumer. Licensees may maintain records in any form they wish, so long as the records are available at the licensed location for inspection. The record keeping requirements included in this rulemaking are similar to those requirements for other licensees the WSLCB regulates, including tobacco licensees.

The proposed new rules also include a reporting requirement should a vapor products retailer license applicant or holder of a license wish to have an age-restricted location in new WAC 314-35-040. This reporting may be accomplished at the time of application for a vapor products retail license, or at a later date should a licensed vapor products retailer choose to change the retail location to an age-restricted location so long as the licensee gives the WSLCB 10 days advance notice. Retailers may revert back to an unrestricted location if they so choose, but likewise must report this change at least 10 days prior to doing so. The reporting requirement allows a vapor products licensee to report using an online form made available by the WSLCB.

2. Kinds of professional services that a small business is likely to need in order to comply with such requirements:

Applicants for vapor products licenses and vapor products licensees will not likely need professional services to comply with the requirements in proposed new chapter 314-35 WAC.

3. Costs of compliance for businesses, including costs of equipment, supplies, labor and increased administrative costs:

There should be little to no costs associated with complying with the proposed recordgeneration requirements in this rulemaking. Businesses generally produce invoices or receipts when selling products, and this rulemaking is intended to require records creation similar to those records that businesses would generate in the normal course of business.

The proposed records keeping requirements in this rulemaking may have some minor costs associated with compliance as licensees will have to keep and maintain records for potential inspection by WSLCB staff. However, this requirement is flexible and licensees will have the option to choose the record keeping method that is most cost effective for the licensee.

The reporting requirement for age-restricted vapor products retail locations should have little to no costs for compliance since reporting will be done either at the time of application for a license or at a later date should a license holder wish to change the age-restricted status of their business location. Additionally, reporting at a time later



than the application for the license may be done via a form that the WSLCB will make available online, thus facilitating the ease of reporting and reducing costs as much as possible.

4. Will compliance with the rules cause businesses to lose sales or revenue?

The WSLCB does not anticipate that the new requirements proposed in this rulemaking will impact sales or revenue generated from those sales.

- 5. Costs of compliance for small businesses compared with the cost ofcompliance for the ten percent of businesses that are the largest businesses required to comply with the proposed rules using one or more of the following as a basis for comparing costs:
 - a. Cost per employee;
 - b. Cost per hour of labor; or
 - c. Cost per one hundred dollars of sales

Many vapor products businesses are small businesses. However, these businesses vary in size, costs per employee, costs per hour of labor, and costs per one hundred dollars in sales for a multitude of reasons, including the business type. These businesses have not been regulated thus far by the WSLCB – new chapter 70.345 RCW imposed by the 2016 Legislature created the first regulatory scheme for vapor products businesses beyond standard business requirements in preexisting laws and rules. Because these businesses did not have any reporting requirements or a licensing requirement with the WSLCB prior to the creation of chapter 70.345 RCW, the WSLCB has little data on the sizes of the businesses that deal in vapor products. Efforts are being made to assess these businesses as we move forward in the new regulatory construct, and through the WSLCB's ongoing education and outreach efforts with these businesses.

Costs will vary depending on the level of activity the licensee engages in, the location they are situated in, and other business decisions that individual licensees make. The costs for compliance with baseline records creation and maintenance requirements, though they may vary based on individual choices by businesses and the size of the business, are expected to be minor regardless of business size. Larger businesses may have more costs associated with compliance than smaller businesses as they will generate more records if they deal in larger volumes of products and sales.

6. Steps taken by the agency to reduce the costs of the rule on small businesses, or reasonable justification for not doing so:

The WSLCB has reduced the amount of costs on small businesses through maintaining flexibility in records keeping and records generation requirements in proposed rules and by attempting to use standard business practices as a basis for proposed recordsgeneration requirements. Additionally, the reporting requirements for age-restricted businesses are designed to be as easy as possible to comply with through allowing a business to report age-restricted status at the time of application for a vapor products license or through the use of a WSLCB created form that will be available online should a license holder wish to change its age-restricted status at a later date.

7. A description of how the agency will involve small businesses in the development of the rule:

Most vapor products businesses are small businesses. They are invited to provide feedback to the rules during the rulemaking process. WSLCB enforcement staff is also conducting a large, ongoing educational effort to inform these previously unregulated businesses of the new requirements in state law due to the passage of ESSB 6328 (codified mostly in chapter 70.345 RCW). The WSLCB met with stakeholder groups to discuss the new requirements imposed by chapter 70.345 RCW and will continue to work with stakeholders groups and vapor products businesses to share information and ensure businesses have what they need to comply with the new requirements in state law and this rulemaking proposal.

8. A list of industries that will be required to comply with the rule:

Businesses who engage in the manufacturing, sale, and distribution of vapor products, including stand-alone vapor retail locations, gas stations and convenience stores, manufacturing businesses, and distribution businesses.

9. An estimate of the number of jobs that will be created or lost as a result of compliance with the proposed rule:

The changes in this rulemaking are not likely to result in the loss or creation of jobs.

Chapter 314-35 WAC VAPOR PRODUCTS

NEW SECTION

WAC 314-35-010 Vapor products—Introduction. This chapter provides rules that apply in addition to those requirements regarding the manufacturers, distributors, and retail sellers of vapor products provided in chapter 70.345 RCW. Penalties for violations of this chapter and for violations of chapter 70.345 RCW are provided in chapter 70.345 RCW.

NEW SECTION

- WAC 314-35-020 Vapor product licenses required—Licensing requirements, denials, suspensions, and revocations. (1) The vapor product license types are: Vapor product retailer's license, vapor product distributor's license, and vapor product delivery sale license. A vapor product retailer's license, vapor product distributor's license, or a vapor product delivery sale license is required to perform the functions of a vapor product retailer, vapor product distributor, or a vapor product delivery seller, respectively, whether or not the vapor product contains nicotine.
- (2) A vapor product retailer's license, vapor product distributor's license, or a vapor product delivery sale license cannot be issued to a location that is a domicile.
- (3) A person or entity must meet certain qualifications to receive a vapor product license, and must continue to meet those qualifications to maintain the license.
- (4) No more than one license of each vapor product license type may be issued at a single location.
- (5) A licensed location must be separated from other vapor product businesses and not accessible through neighboring businesses.
- (6) For the purpose of reviewing an initial or renewal application for a vapor product license or considering the denial of a license application, the WSLCB may consider prior criminal conduct of the applicant and criminal history record within the five years prior to the date the application is received by the WSLCB. The WSLCB uses the following point system to determine a person's qualification for a license. The WSLCB will not normally issue a vapor product license to a person or entity that has accumulated eight or more points as determined in (a) through (e) of this subsection. If a case is pending for an alleged offense that would earn eight or more points in total for the applicant, the WSLCB will hold the application until the final disposition of the pending case. If the case does not reach final disposition within ninety days of application, the WSLCB may administratively close the application.
- (a) Felony conviction within the five years immediately prior to application: Twelve points.

[1] OTS-8228.1

- (b) Gross misdemeanor conviction for violation of chapter 82.24 or 82.26 RCW within the five years immediately prior to application: Twelve points.
- (c) Other gross misdemeanor conviction within three years immediately prior to application: Five points.
- (d) Misdemeanor conviction within three years immediately prior to application: Four points.
- (e) Nondisclosure of any of the above: Four points each in addition to underlying points.
- (7) For the purpose of reviewing an initial or renewal application for a vapor product license and considering the denial of a vapor product license application, the WSLCB will conduct an investigation of all applicants' liquor and cigarette and tobacco products law and rule administrative violation history. The WSLCB will not normally issue a vapor product license to a person or entity that has four or more violations within the two years prior to the date the application is received by the WSLCB.
- (8) If the WSLCB makes an initial decision to deny a vapor product license or renewal, or suspend or revoke a license, for the reasons listed above or as provided in chapter 70.345 RCW, the applicant or licensee may request a hearing subject to the applicable provisions under chapter 34.05 RCW. Appeals under this section will be conducted under a brief adjudicative proceeding pursuant to WAC 314-42-110 through 314-42-130, and RCW 34.05.482 through 34.05.494.

NEW SECTION

- wac 314-35-030 Vapor product licensee recordkeeping requirements. (1) Vapor product distributors and manufacturers must keep complete and accurate records, including itemized invoices, at each place of business for that place of business of vapor products held, purchased, manufactured, brought in or caused to be brought in from without the state, or shipped or transported to retailers in this state, and of all sales of vapor products made. These records must show the names and addresses of purchasers, the inventory of all vapor products, and other pertinent papers and documents relating to the purchase, sale, or disposition of vapor products. All invoices and other records required by this section to be kept must be preserved for a period of five years from the date of the invoices or other documents or the date of the entries appearing in the records.
- (2) Vapor product licensees must render with each sale of vapor products to persons other than ultimate consumers itemized invoices showing the seller's name and address, the purchaser's name and address, the date of sale, and all prices. Vapor product licensees must preserve legible copies of all such invoices for five years from the date of sale.
- (3) Every licensed vapor product retailer must procure itemized invoices of all vapor products purchased. The invoices must show the seller's name and address, the date of purchase, and all prices and discounts.
- (4) The licensed vapor product retailer must keep at each retail outlet copies of complete, accurate, and legible invoices for that retail outlet or place of business. All invoices required to be kept un-

[2] OTS-8228.1

der this section must be preserved for five years from the date of purchase.

NEW SECTION

- WAC 314-35-040 Age-restricted vapor products retailer licensed locations. (1) Age-restricted vapor products retailer licensed locations must register as such with the WSLCB by indicating at the time of application or within ten days prior to becoming an age-restricted location. A vapor product retail licensee must inform the WSLCB in writing ten business days prior to a change in the age-restriction status. The appropriate form is available on the WSLCB web site.
- (2) Holders of a vapor product retailer license where entry into the licensed premises is age-restricted to persons eighteen years of age or older must post signs provided by the WSLCB at each entrance point to indicate the premises is age-restricted. Such signs must not be removed at any time during opening hours of the licensed vapor products retail establishment.

Date: November 2, 2016

To: Jane Rushford, Board Chair

Ollie Garrett, Board Member

From: Karen McCall, Agency Rules Coordinator

Copy: Rick Garza, Agency Director

Peter Antolin, Deputy Director

Justin Nordhorn, Chief of Enforcement

Becky Smith, Licensing Director

Subject: Approval for filing proposed rules (CR 102) to revise several

chapters in 314 WAC

As part of the Liquor Control Board's on-going rules review process, Chapters 314-02, 314-07, 314-11, and 314-12 WAC are being reviewed for relevance, clarity, and accuracy.

Process

The Rules Coordinator requests approval to file proposed rules (CR 102) for the rule making described above. An issue paper on this rule was presented at the Board meeting on November 2, 2016, and is attached to this order.

If approved for filing, the tentative timeline for the rule making process is outlined below:

November 2, 2016	Board is asked to approve filing the proposed rules (CR
	102 filing)
November 2, 2016	Code Reviser publishes notice, LCB sends notice to
	rules distribution list
December 14, 2016	Public Hearing held
December 14, 2016	End of written comment period
December 28, 2016	Board is asked to adopt rules
December 28, 2016	Agency sends notice to those who commented both at
	the public hearing and in writing.
December 28, 2016	Agency files adopted rules with the Code Reviser (CR
	103)
January 28, 2017	Rules are effective (31 days after filing)

Approve	Disapprove	lone Duchtard Chair	Doto
Approve	Disapprove	Jane Rushford, Chair	Date
		Ollie Garrett, Board Member	Date

Attachment: Issue Paper

Washington State Liquor Control Board

Issue Paper

Rule Making on Chapters 314-02, 314-07, 314-11, and 314-12 WACs

Date: November 2, 2016

Presented by: Karen McCall, Agency Rules Coordinator

Description of the Issue

The purpose of this Issue Paper is to request approval from the Board to file proposed rules (CR 102) to review several chapters in **314 WAC**.

Why is rule making necessary?

As part of the Liquor and Cannabis Board's on-going rules review process, rules in the following WAC Chapters are being reviewed for relevance, clarity, and accuracy:

- Chapter 314-02 Requirements for retail liquor licenses.
- Chapter 314-07 How to apply for a liquor license.
- Chapter 314-11 General requirements for licensees.
- Chapter 314-12 General Applicable to all licensees.

Why is rulemaking necessary?

As part of the Liquor Control Board's on-going rules review process, Chapters 314-02, 314-07, 314-11, and 314-12 WAC are being reviewed for relevance, clarity, and accuracy.

What changes are being made?

Amended Section. WAC 314-02-005 What is the purpose of chapter 314-02 WAC? Updated the license types covered in this chapter.

Amended Section. WAC 314-02-010 Definitions. Clarified the definition of "dedicated dining area".

Amended Section. WAC 314-02-015 What is a spirits, beer, and wine restaurant license? Defined "bona fide restaurant".

Amended Section. WAC 314-02-020 What are the fee categories for a spirits, beer, and wine restaurant license? Clarified designated dining area must be inside of a restaurant.

Amended Section. WAC 314-02-025 What are the floor space requirements to obtain and maintain a spirits, beer, and wine restaurant or a beer and wine

restaurant? Corrected the name of the board. Clarified structures where customers can sit or stand and consume food or liquor is not acceptable as a barrier. Added qualifications for floor space in at a convention center.

Amended Section. WAC 314-02-035 What are the food service requirements for a spirits, beer, and wine restaurant license? Clarified garnishes do not qualify as a side dish.

Amended Section. WAC 314-02-037 What are the floor space requirements for a spirits, beer, and wine nightclub license? Corrected the name of the board.

Amended Section. WAC 314-02-043 What is a VIP airport lounge license? Corrected the RCW reference.

Amended Section. WAC 314-02-044 Application process and guidelines for a VIP airport lounge liquor license. Removed reference that alcohol must be purchased from the board.

Amended Section. WAC 314-02-056 Sport/entertainment facility license – Purpose. Corrected the name of the board. Added information on amateur sports organizations and racetracks.

Amended Section. WAC 314-02-057 Definitions. Added to the definition of "hawking".

Amended Section. WAC 314-02-058 Sports/entertainment facility licenses – Operating plans. Clarified changes to an operating plan must be submitted to licensing division for approval. Added site plan requirements. Corrected the name of the board. Clarified that self-service alcohol is prohibited. Added darkened house events to the matrix. Added requirements to request alcohol consumption at darkened house events.

Amended Section. WAC 314-02-060 What is a caterer's endorsement? Clarified where catered events may be held.

Amended Section. WAC 314-02-070 What is a tavern license? Clarified requirements for the sale of growlers of beer.

Amended Section. WAC 314-02-097 What is a spirits, beer, and wine theater license? Clarified the required number of seats is per theater room. Clarified garnished do not qualify as a side dish.

Amended Section. WAC 314-02-105 What is a beer and/or specialty shop? Clarified that sampling must be conducted in an area that has fixed or moveable barriers enclosing the area.

Amended Section. WAC 314-02-109 What are the quarterly reporting and payment requirements for a spirits retailer license? Added language that failure of a spirits retailer licensee to submit its quarterly reports and payment for two consecutive quarters will be sufficient grounds for the board to revoke the liquor license.

Amended Section. WAC 314-02-112 What is a caterer's license? Added language allowing the caterer's licensees to share a commissary kitchen under certain conditions. Corrected the name of the board.

Amended Section. WAC 314-02-120 How do licensees get keg registration forms? Corrected the name of the board.

Repealed Section. WAC 314-02-125 What types of activities on a licensed premises require notice to the board? Moved this section to WAC 314-03.

Repealed Section. WAC 314-02-130 What types of changes to a licensed premises require board approval. Moved this section to WAC 314-03.

New Section. WAC 314-03-100 What types of activities on a licensed premises require notice to the board. Moved from WAC 314-02-125.

New Section. WAC 314-03-200 Outside or extended alcohol service. Moved from WAC 314-02-130.

New Section. WAC 314-03-300 Alterations to a licensed premises. Moved from WAC 314-02-130.

Amended Title. Chapter 314-07 WAC How to apply for and maintain a liquor license.

Amended Section. WAC 314-07-005 What is the purpose of this chapter. Added the purpose was to outline the qualifications and steps necessary to receive and maintain a liquor license or permit.

Amended Section. WAC 314-07-010 Definitions. Clarified the definition of "building". Clarified the definition of "financier".

Amended Section. WAC 314-07-015 General information about liquor licenses. Clarified language that required qualifications to receive a license must be

continued. Added conditions for issuance of a liquor license at a personal residence.

Amended Section. WAC 314-07-035 What persons or entities have to qualify for a liquor license. Clarified the board reserves the right to investigate any person or entity in a liquor license application or current liquor license where hidden ownership or misrepresentation of fact is suspected. Added clarifying language on who is considered a true party of interest.

Amended Section. WAC 314-07-040 What criminal history might prevent a liquor license applicant or licensee from receiving or keeping a liquor license? Added the word "licensee" in the title of the WAC. Changed the name in the rule from "an applicant" to "a true party of interest". Added language that current liquor licensees are required to notify the board within 30 days of any arrests or criminal convictions. Failure to do so may result in revocation of the liquor license.

Amended Section. WAC 314-07-060 Reasons for denial or revocation of a temporary license. Changed the word "cancellation" to "revocation" in the WAC title.

Amended Section. WAC 314-07-065 Reasons the board may deny a liquor license application. Changed the words "applicant or financier" to "person or entity associated with the application".

Amended Section. WAC 314-11-065 What type of liquor is allowed on a licensed premises? Corrected the RCW reference. Added language "under the authority of a special occasion license".

Amended Section. WAC 314-12-020 Continuing conditions to hold a liquor license. Changed the title of the WAC. Repealed most of the WAC and added minimum required qualifications to receive a license must be continued in order to maintain the liquor license.

Amended Section. WAC 314-12-030 Display of license. Revised title of WAC. Repealed most of section with the exception of requiring licenses be prominently displayed.

Amended Section. WAC 314-12-050 Loss or destruction of licenses, permits, etc. – Fee. Clarified how to replace a license or permit issued by the board.

Amended Section. WAC 314-12-070 Applications for currently licensed locations. Removed RCW reference. Repealed most of the section

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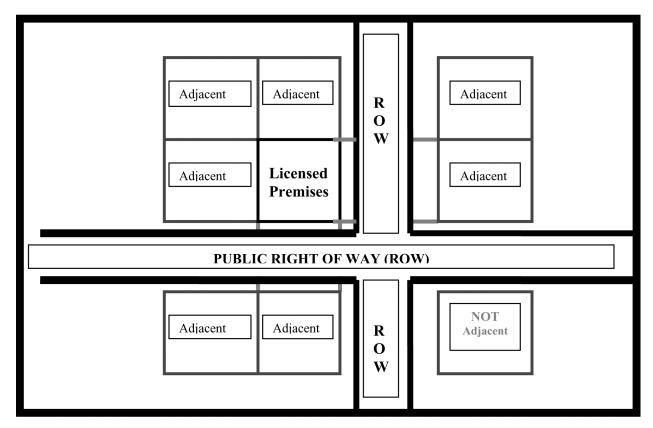
AMENDATORY SECTION (Amending WSR 11-01-133, filed 12/21/10, effective 1/21/11)

WAC 314-02-005 What is the purpose of chapter 314-02 WAC? Chapter 314-02 WAC outlines the qualifications for the following liquor licenses:

- (1) Spirits, beer, and wine restaurants;
- (2) Nightclubs;
- (3) Spirits, beer, and wine restaurant restricted;
- (4) Hotels;
- (5) Spirits, beer, and wine theater;
- (6) Beer and wine theater;
- (7) VIP airport lounge;
- (8) Beer and/or wine restaurants;
- $((\frac{6}{1}))$ (9) Sports/entertainment facilities;
- $((\frac{7}{10}))$ (10) Snack bars;
- $((\frac{8}{11}))$ Taverns;
- $((\frac{9}{12}))$ <u>(12)</u> Motels;
- (((10))) (13) Nonprofit arts organizations;
- $((\frac{(11)}{(12)}))$ $\overline{(14)}$ Grocery stores; $((\frac{(12)}{(12)}))$ $\overline{(15)}$ Beer/wine specialty shops; $((\frac{11}{(12)}))$
- (13))) (16) Beer/wine gift delivery businesses;
- (17) Spirits retailer;
- (18) Caterers; and
- (19) Senior center.

AMENDATORY SECTION (Amending WSR 11-01-133, filed 12/21/10, effective 1/21/11)

- WAC 314-02-010 Definitions. The following definitions are to clarify the purpose and intent of the rules and laws governing liquor licenses and permits. Additional definitions can be found in RCW 66.04.010.
- (1) "Adjacent" means having a common endpoint or border where the extension of the property lines of the licensed premises contacts that common border.



- (2) "Appetizer" means a small portion of food served before the main course of a meal to stimulate the appetite. An appetizer does not qualify as minimum food service.
- (3) "Banquet room" means any room used primarily for the sale and service of food and liquor to private groups.
- (4) "Customer service area" means areas where food and/or liquor are normally sold and served to the public, i.e., lounges and dining areas. A banquet room is not considered a customer service area.
- (5) "Dedicated dining area." In order for an area to qualify as a dedicated dining area, it must be a distinct portion <u>inside</u> of a restaurant that is used primarily for the sale, service, and consumption of food, and have accommodations for eating, e.g., tables, chairs, booths, etc. See WAC 314-02-025 for more information.
- (6) "Designated area" means a space where alcohol may be sold, served, or consumed.
- (7) "Entertainer" means someone who performs for an audience such as a disc jockey, singer, or comedian, or anyone providing entertainment services for the licensee. An entertainer is considered an employee of the liquor licensee per WAC 314-01-005. Patrons participating in entertainment are not considered employees.
- (8) "Entertainment" means dancing, karaoke, singing, comedy shows, concerts, TV broadcasts, contests with patron participation and/or performing for an audience.
- (9) "Food counter" means a table or counter set up for the primary purpose of food service to customers who sit or stand at the counter. Any alcohol served is incidental to food service.
- (10) "Game room" means an area of a business set up for the primary purpose of patrons using games or gaming devices.
- (11) "Limited food service" means items such as appetizers, sand-wiches, salads, soups, pizza, hamburgers, or fry orders.

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- (12) "Liquor bar" means a table or counter where alcohol is stored or prepared and served to customers who sit or stand at the bar. Liquor bars can only be in lounges or in premises where minors are not allowed at any time.
- (13) "Lounge" means the portion of a restaurant used primarily for the preparation, sale, and service of beer, wine, or spirits. Minors are not allowed in a lounge (see RCW 66.44.316 for information on employees and professional musicians under twenty-one years of age).
- (14) "Minimum food service" means items such as sandwiches, salad, soup, pizza, hamburgers, and fry orders.
 - (15) "Minor" means a person under twenty-one years of age.
- (16) "On-premises liquor licensed premises" means a building in which a business is located inside that is allowed to sell alcohol for consumption on the licensed premises.
- (17) "Service bar" means a fixed or portable table, counter, cart, or similar work station primarily used to prepare, mix, serve, and sell alcohol that is picked up by employees or customers. Customers may not be seated or allowed to consume food or alcohol at a service bar.
- (18) "Snack food" means items such as peanuts, popcorn, and chips.

AMENDATORY SECTION (Amending WSR 15-01-001, filed 12/3/14, effective 1/3/15)

- WAC 314-02-015 What is a spirits, beer, and wine restaurant license? (1) Per RCW 66.24.400, this license allows a restaurant to:
- (a) Serve spirits by the individual glass for on-premises consumption;
- (b) Serve beer by the bottle or can or by tap for on-premises consumption;
 - (c) Serve wine for on-premises consumption;
- (d) Allow patrons to remove recorked wine from the licensed premises;
- (e) Sell wine by the bottle for off-premises consumption with the appropriate endorsement; and
- (f) Sell kegs of malt liquor with the appropriate endorsement. This endorsement also allows the sale of beer or cider as defined in RCW 66.24.210(6) to a purchaser in a sanitary container brought to the premises by the purchaser or furnished by the licensee and filled at the tap by the retailer at the time of sale.
- (2) To obtain and maintain a spirits, beer, and wine restaurant license, the restaurant must be open to the public at least five hours a day during the hours of 8:00 a.m. and 11:00 p.m., three days a week.
- (3) All applicants for a spirits, beer, and wine license must establish, to the satisfaction of the board, ((that)) the premises will operate as a bona fide restaurant. The term "bona fide restaurant" ((that)) means a business where the board can clearly determine that the primary purpose of the business is the service of complete meals. "Complete meals" is defined in WAC 314-02-035.

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AMENDATORY SECTION (Amending WSR 11-23-045, filed 11/9/11, effective 12/10/11)

WAC 314-02-020 What are the fee categories for a spirits, beer, and wine restaurant license? (1) Per RCW 66.24.420, the annual fee for a spirits, beer, and wine restaurant license is graduated, as follows:

Amount of customer service area dedicated to dining	Annual fee
100%	\$1,000
50 - 99%	\$1,600
Less than 50%	\$2,000

- (2) In order for an area to qualify as a dedicated dining area it must be a separate and distinct portion <u>inside</u> of a restaurant that is used primarily for the sale, service, and consumption of food, and have accommodations for eating, e.g., tables, chairs, booths, etc. Areas dedicated to live music or entertainment, such as dance floors or stages are not considered dedicated dining areas. Dedicated dining areas may not contain:
 - (a) Liquor bars (see definition under WAC 314-02-010(2)); or
 - (b) Areas dedicated to games or gaming devices.
- (3) The fee for a spirits, beer, and wine restaurant license outside of an incorporated city or town will be prorated according to the calendar quarters the licensee is open for business. This proration does not apply in the case of a suspension or revocation of the license.
- (4) A duplicate license is required in order to sell liquor from more than one site on your property. These sites must be located on the same property and owned by the same licensee. The following types of businesses may apply for a duplicate license:

Type of Business	Annual fee per duplicate license
Airport terminal	25% of annual license fee
Civic center (such as a convention center)	\$10
Privately owned facility open to the public	\$20

 $\underline{\text{AMENDATORY SECTION}}$ (Amending WSR 11-01-133, filed 12/21/10, effective 1/21/11)

WAC 314-02-025 What are the floor space requirements to obtain and maintain a spirits, beer, and wine restaurant license or a beer and wine restaurant license? (1) The liquor ((control)) and cannabis board has the responsibility to classify what licensed premises or what portions of the licensed premises are off-limits to minors. (RCW 66.44.310(2).) Minors may not purchase, possess, or consume liquor, and may not enter any areas that are classified as off-limits to minors. (RCW 66.44.290 and 66.44.310.) The purpose of this rule is to

clarify the ways in which licensees can prevent minors from consuming alcohol or entering restricted areas.

- (2) Dedicated dining areas If a spirits, beer, and wine restaurant licensee or a beer and wine restaurant licensee that allows minors chooses to have live music, Karaoke, patron dancing, live entertainment, or contests involving physical participation by patrons in the dedicated dining area after 11:00 p.m., the licensee must either:
- (a) Request board approval to reclassify the dining area to a lounge for the period of time that live entertainment is conducted, thus restricting minors during that time; or
- (b) Notify the board's licensing and regulation division in writing at least forty-eight hours in advance that the sale, service, and consumption of liquor will end in the dedicated dining area after 11:00 p.m.

Request or notifications may cover one event or a series of recurring events over a period of time.

- (3) **Barriers** Licensees must place barriers around areas that are classified as off-limits to minors and around game rooms.
- (a) The barriers must clearly separate restricted areas, and must be at least forty-two inches high.
- (b) The barriers must be permanently affixed (folding or retractable doors or other barriers that are permanently affixed are acceptable). A portable or moveable rope and stanchion is not acceptable. Those licensees that have been approved by the board for moveable barriers prior to the effective date of this rule may keep their ((movable)) moveable barriers until the licensee requests alterations to the premises or the premises change ownership.
- (c) ((Liquor bars cannot be used as the required barriers (see definition of liquor bar in WAC 314-02-010(10)).)) Structures where customers can sit or stand and consume food or liquor are not acceptable as a barrier.
- (d) Entrances to restricted areas may not be wider than ten feet. If a licensee has more than one entrance along one wall, the total entrance areas may not exceed ten feet.
- (e) "Minor prohibited" signs, as required by WAC 314-11-060(1), must be posted at each entrance to restricted areas.
- (4) If the business allows minors, the business's primary entrance must open directly into a dedicated dining area or into a neutral area, such as a lobby or foyer, that leads directly to a dedicated dining area. Minors must be able to access restrooms without passing through a lounge or other age-restricted area.
- (5) **Floor plans** When applying for a license, the applicant must provide to the board's licensing and regulation division two copies of a detailed drawing of the entire premises. The drawing must:
 - (a) Be drawn one foot to one-quarter-inch scale;
- (b) Have all rooms labeled according to their use; e.g., dining room, lounge, game room, kitchen, etc.; and
- (c) Have all barriers labeled in a descriptive way; e.g., "full wall," "half wall," etc.
- (6) Convention centers To qualify for a convention center there must be two or more rooms that provide space and accommodations for private events only. Licensees holding a convention center may only sell alcohol for private events at the licensed premises.

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WAC 314-02-035 What are the food service requirements for a spirits, beer, and wine restaurant license? (1) A spirits, beer, and wine restaurant licensee must serve at least eight complete meals. The board may make an exception to the eight complete meal requirement on a case-by-case basis. Establishments shall be maintained in a substantial manner as a place for preparing, cooking and serving of complete meals. For purposes of this title:

- (a) "Complete meal" means an entree and at least one side dish.
- (b) "Entree" means the main course of a meal. Some examples of entrees are fish, steak, chicken, pork, pasta, pizza, hamburgers, seafood salad, Cobb salad, chef's salad, sandwiches, and breakfast items (as long as they include a side dish). Entrees do not include snack items, or menu items which consist solely of precooked frozen food that is reheated, or consist solely of carry-out items obtained from another business.
- (c) Examples of side dishes are soups, vegetables, salads, potatoes, french fries, rice, fruit, and bread. <u>Garnishes such as, but not limited to, pickles, salsa, and dips do not qualify as a side dish.</u>
- (2) The restaurant must maintain the kitchen equipment necessary to prepare the complete meals required under this section.
- (3) The complete meals must be prepared on the restaurant premises.
- (4) A chef or cook must be on duty while complete meals are offered.
 - (5) A menu must be available to customers.
- (6) The food items required to maintain the menu must be on the restaurant premises. These items must be edible.
- (7) Restaurants that have one hundred percent dedicated dining area must maintain complete meal service any time liquor is available for sale, service, or consumption.
- (8) Restaurants with less than one hundred percent dedicated dining area must maintain complete meal service for a minimum of five hours a day during the hours of 8:00 a.m. and 11:00 p.m., ((five)) three days a week. ((The board may consider written requests for exceptions to this requirement due to demonstrated hardship, under such terms and conditions as the board determines are in the best interests of the public.))

Limited food service, such as appetizers, sandwiches, salads, soups, pizza, hamburgers, or fry orders, must be available outside of these hours. Snacks such as peanuts, popcorn, and chips do not qualify as limited food service.

(9) The hours of complete meal service must be conspicuously posted on the premises or listed on the menu. A statement that limited food service is available outside of those hours must also be posted or listed on the menu.

- WAC 314-02-037 What are the floor space requirements for a spirits, beer, and wine nightclub license? (1) The liquor ((control)) and cannabis board has the responsibility to classify what licensed premises or what portions of a licensed premises are off limits to minors.
- (a) Any areas in the licensed premises where alcohol is sold, served, or consumed is classified as off-limits to minors (RCW 66.44.310(2)).
- (b) Minors may be allowed on the licensed premises but only in areas where alcohol is not served or consumed.
- (2) **Barriers** Licensees must place barriers separating restricted areas from areas where minors will be allowed.
- (a) The barriers must clearly separate restricted areas and must be at least forty-two inches high.
 - (b) The barriers may be moveable.
- (c) ((Liquor bars cannot be used as barriers (see definition of liquor bar in WAC 314-02-010(10)).
- $\frac{(d)}{(d)}$)) Entrances to restricted areas may not be wider than ten feet. If a licensee has more than one entrance along one wall, the total entrance areas may not exceed ten feet.
- $((\frac{(e)}{(e)}))$ $\underline{(d)}$ "Minor prohibited" signs, as required under WAC 314-11-060(1), must be posted at each entrance to a restricted area.
- (3) If the business allows minors, the primary entrance must open directly into a nonrestricted area. Minors must be able to access restrooms without passing through a restricted area.
- (4) Floor plans When applying for a spirits, beer, and wine nightclub license, the applicant must provide to the board's licensing and regulation division two copies of a detailed drawing of the entire premises. If there will be different floor plans for different types of events that change the location and/or dimensions of the restricted area(s), the applicant must provide two copies of a detailed drawing for each floor plan. All restricted areas must be designated on the floor plan(s) and be approved by the board. The drawing must be labeled with the type of event. The drawing must:
- (a) Have all rooms labeled according to their use; e.g., lounge, dance floor, stage area, foyer, restrooms, etc.; and
- (b) Have all barriers labeled in a descriptive way; e.g., "full wall," "half wall," etc.

<u>AMENDATORY SECTION</u> (Amending WSR 11-23-045, filed 11/9/11, effective 12/10/11)

- WAC 314-02-043 What is a VIP airport lounge license? (1) Per RCW ((66.24.XXX)) 66.24.610, a VIP airport lounge liquor license allows a VIP airport lounge licensee to sell or provide spirits, wine, and beer for on-premises consumption as a retail licensed premises.
- (a) A VIP airport lounge is a retail establishment in an international airport, beyond security checkpoints.
- (b) The VIP airport lounge liquor licensee must be the entity in control of the day-to-day operations of the VIP airport lounge.

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- (c) Spirits, beer, and wine to be sold or provided complimentary by the individual serving for on-premises consumption to persons at least twenty-one years of age or older.
- (d) Customers may not remove spirits, beer, and wine from the premises at any time.
- (e) The VIP airport lounge licensee may only serve liquor from a service bar. A service bar is a work station primarily used to prepare and sell alcoholic beverages that are picked up by the customer. Customers are not permitted to mix their own drinks, sit or consume food or alcohol at the service bar.
 - (f) All alcohol servers must have a valid MAST permit.
 - (2) The annual fee for this license is two thousand dollars.

AMENDATORY SECTION (Amending WSR 11-23-045, filed 11/9/11, effective 12/10/11)

- WAC 314-02-044 Application process and guidelines for a VIP airport lounge liquor license. (1) RCW 66.24.010 states the board will only issue licenses and permits to applicants and locations that meet certain qualifications. Please see chapter 314-07 WAC for liquor license qualifications and application process.
- (2) An applicant for a VIP airport lounge license must include a sketch of the VIP airport lounge area including the service bar area and where the alcohol inventory will be stored.
- (3) All alcohol inventory must be stored on the VIP airport lounge licensed premises.
- (4) ((All spirits must be purchased from the board at the assigned liquor store. Beer and wine must be purchased from a licensed distributor or retail outlet. A VIP lounge licensee may purchase wine directly from a licensed manufacturer if the licensee holds an endorsement to receive direct shipments from a manufacturer.
 - (5))) Access to a VIP airport lounge is generally limited to:
- (a) Ticketed airline passengers of any age who have first class, executive, or business class tickets;
- (b) Qualified members or guests of loyalty incentive programs, members or guests of enhanced amenities programs;
- (c) Passengers or airline employees issued a pass by the airline for access; and
- (d) Airport, airline employees, government officials, and attendees of airport authority or airlines for business promotion with controlled access by the VIP airport lounge licensee.
- ((+6))) (5) Between the hours of 2 a.m. and 6 a.m., licensees or employees may not:
 - (a) Provide, offer, or sell liquor;
- (b) Deliver liquor (except that beer and/or wine distributors may deliver beer and/or wine to retail licensees between the hours of 2 a.m. and 6 a.m.);
 - (c) Allow liquor to be consumed on the premises; or
- (d) Possess liquor, except that persons working on the premises may possess liquor between the hours of 2 a.m. and 6 a.m. while in the performance of their official duties.
- $((\frac{7}{}))$ (6) A local government subdivision may fix later opening hours or earlier closing hours than those specified in this rule, so long as the hours apply to all licensed premises in the local govern-

ment subdivision's jurisdiction. See WAC 314-12-215(3) for exceptions when a premises is in a board recognized alcohol impact area.

AMENDATORY SECTION (Amending WSR 11-01-133, filed 12/21/10, effective 1/21/11)

WAC 314-02-056 Sports/entertainment facility license—Purpose. (1) What is the purpose of the rules governing the use of alcohol in sports/entertainment facilities?

- (a) In RCW 66.24.570, the legislature established a spirits, beer, and wine license for arenas, coliseums, stadiums, or other facilities where sporting, entertainment, and special events are presented.
- (b) These rules provide a framework for the enforcement of liquor laws and regulations, particularly those prohibiting the sale of alcohol to persons under twenty-one years of age or persons who are apparently intoxicated.
- (c) This framework recognizes the unique conditions associated with events attended by large crowds consisting of diverse age groups.
- (2) Will the liquor ((control)) and cannabis board recognize the differences between types of sports/entertainment facilities; professional sports/entertainment facilities, amateur sporting facilities, and racetracks? Yes. A sports/entertainment facility must submit an operating plan, which must be approved by the board prior to the issuance of a license. All plans are required to meet the minimum standards outlined in WAC 314-02-058. The board will take into consideration the unique features of each facility when approving an operating plan, including the seating accommodations, eating facilities, and circulation patterns. The board will allow proration of the sports/entertainment license fees under certain conditions:
 - (a) The licensee is an amateur sports organization; or
 - (b) The licensee is a racetrack that meets specific criteria.
- (3) Amateur sports organizations must meet the following criteria:
- (a) Season length must not be more than three months, with an additional month allowed for playoffs if applicable (requests/approval for any additional months must be made on a case-by-case basis). The venue must remain closed for the remainder of the year.
- (b) Must comply with all elements contained in WAC 314-02-056 through 314-02-059.
 - (c) Must provide proof of amateur status.
- (d) Must provide a statement regarding removal/disposal of alcohol inventory at the end of the season.
 - (e) Seating capacity of the venue may not exceed five thousand.
 - (4) Racetracks must meet the following criteria:
- (a) Must be a seasonal operation of two quarters or less (requests/approval for any additional quarters must be made on a case-by-case basis).
 - (b) Seating capacity of the venue may not exceed five thousand.
 - (c) Maximum number of race days allowed per week is two.
- (d) Per RCW 66.24.010(9) a motor sports facility is required to enforce a program reasonably calculated to prevent alcohol or alcoholic beverages not purchased within the facility from entering the fa-

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cility and such program must be approved by the local law enforcement agency. A copy of this program showing the local law enforcement approval must be submitted to the board's licensing division.

AMENDATORY SECTION (Amending WSR 15-18-040, filed 8/26/15, effective 9/26/15)

- WAC 314-02-057 Definitions. (1) Premises Buildings, parking lots, and any open areas that are adjacent to and owned, leased, or managed by the licensee and under the licensee's control.
- (2) **Event categories** Types of events that the licensee expects to hold on the premises:
- (a) **Professional sporting event** A contest involving paid athletes and sanctioned by a professional sports organization that regulates the specific sport.
- (b) Amateur sporting event A contest or demonstration involving athletes who receive no monetary compensation that is sanctioned by a national or regional amateur athletic regulatory organization.
- (c) **Entertainment event** A concert involving a live musician, a live comedy act, or similar event intended for the entertainment of the audience. Broadcast television or background videos or music does not qualify as live entertainment.
- (d) **Special event** A convention, trade show, or other like public event with prior approval.
- (e) **Private event** An event not open to the public such as a wedding, private party, or business meeting, where the facility or a portion of the facility where the event is held is not accessible to the general public during the time of the private event.
- (3) **Hawking** The practice of selling alcohol in seating areas by roving servers who carry the beverages with them, as outlined in WAC 314-02-058(4). Because of row seating arrangements, servers normally do not have direct access to customers. Therefore, service usually requires that drinks, money, and identification be passed down rows, involving other spectators. Hawking is only allowed at professional sporting events.
- (4) **Club seats** A specifically designated and controlled seating area that is distinct from general seating with food and beverage service provided by servers directly to the customer.

AMENDATORY SECTION (Amending WSR 15-18-040, filed 8/26/15, effective 9/26/15)

- WAC 314-02-058 Sports/entertainment facility licenses—Operating plans. (1) What requirements govern the submission of operating plans?
- (a) To receive a license, a sports/entertainment facility must submit an operating plan for board approval.
- (b) Once approved, the plan remains in effect until the licensee requests a change or the board determines that a change is necessary due to demonstrated problems or conditions not previously considered

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or adequately addressed in the original plan. Changes to an operating plan must be submitted to the board's licensing division for approval.

- (c) The plan must be submitted in a format designated by the board.
 - (d) The plan must contain all of the following elements:
- (i) How the sports/entertainment facility will prevent the sale and service of alcohol to persons under twenty-one years of age and those who appear to be intoxicated.
- (ii) The ratio of alcohol service staff and security staff to the size of the audiences at events where alcohol is being served. The minimum ratio allowed is one staff person to fifty attendees at the event.
- (iii) Training provided to staff who serve, regulate, or supervise the service of alcohol. Mandatory alcohol server training is required for all staff.
- (iv) The facility's policy on the number of alcoholic beverages that will be served to an individual patron during one transaction. Two alcoholic beverages is the maximum number allowed to be sold and served to an individual patron during one transaction.
- (v) An explanation of the alcoholic beverage containers that will be used to ensure they are significantly different from containers utilized from nonalcoholic beverages.
- (vi) A list of event categories (see WAC 314-02-057(2)) to be held in the facility at which alcohol service is planned, along with a request for the level of alcohol service at each event.
 - (vii) The date must be included in the operating plan.
 - (viii) The pages must be numbered in the operating plan.
- (ix) A site plan designating all alcohol service areas. Identify all beer garden areas to include dimensions of the area, capacity, number of alcohol service/security employees staffing the area, and what type/size of barrier will surround the alcohol service area.
- $\underline{(x)}$ The operating plan must be signed by a principal of the licensed entity.
- (e) Prior to the first of each month, the licensee must provide a schedule of events for the upcoming month to the facility's local liquor enforcement office. This schedule must show the date and time of each event during which alcohol service is planned. The licensee must notify the local enforcement office at least seventy-two hours in advance of any events where alcohol service is planned that were not included in the monthly schedule. Notice of private events is not required when the event is being held in conjunction with a professional or amateur sporting event, an entertainment event, or a special event as outlined in WAC 314-02-057(2).
- (2) May the liquor ((control)) and cannabis board impose any other mandatory standards as a part of an operating plan? Yes. To prevent persons who are under twenty-one years of age or who appear intoxicated from gaining access to alcohol, the board may impose the following standards as part of an operating plan:
- (a) The board may require that an operating plan include additional mandatory requirements if it is judged by the board that the plan does not effectively prevent violations of liquor laws and regulations, particularly those that prevent persons under twenty-one years of age or who are apparently intoxicated from obtaining alcohol.
- (b) To permit alcohol servers to establish the age of patrons and to prevent over-service, sports/entertainment facilities must meet minimum lighting requirements established by WAC 314-11-055 in any area where alcohol is served or consumed. For the purpose of estab-

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lishing a permanent technical standard, an operating plan may include a lighting standard measured in foot candles, so long as the candle power of the lighting is, at all times, sufficient to permit alcohol servers to establish the validity of documents printed in eight point type.

- (3) Where will spirits, beer, and wine be allowed in a sports/entertainment facility? The purpose of the following matrix is to outline where and when alcohol service will normally be permitted. Due to the unique nature of each facility, the board will determine the permitted alcohol service based on the facility's approved operating plan.
 - (a) <u>Self-service of alcohol is prohibited</u>.
- (b) If alcohol service is requested outside of the parameters listed below, a special request with justification for the alcohol service area must be submitted with the operating plan for consideration by the board.

			T	I	
Type of event as defined in WAC 314-02-057	Beer, wine, and spirits may be sold and served in approved restaurants, lounges, private suites, and club rooms	Beer, wine, and spirits may be sold and served in temporary lounges, beer gardens, or other approved service areas	Spirits, beer, and wine may be served and consumed in club seats during events	Beer and wine may be consumed throughout seating areas during events	Hawking - beer may be served throughout seating areas, subject to the provisions of WAC 314-02-058(4)
Professional sporting events of baseball, football, basketball, soccer, tennis, volleyball, horse racing, hockey, and track and field events	X	X	X	X	Х
All other professional sporting events including WWE, UFC, rodeo, motorcross, national auto racing, and monster truck events (level of alcohol service will be determined on a case-by-case basis per the approved operating plan)	X	X	X	X	
Amateur sporting events (nonpaid athletes)	х	х		X	
Entertainment events	X	X			
Special events (trade shows, conventions)	X	X			
Darkened house events	<u>X</u>	<u>X</u>	<u>X</u>	<u>X</u>	

- $((\frac{b}{b}))$ <u>(c)</u> For private events, beer, wine, and spirits may be served in the area where the event is held. This area may be a separate meeting or banquet room or the entire facility.
- $((\frac{c}{c}))$ (d) In order to minimize youth access to alcohol, the board may prohibit or restrict the service of alcohol at events where the attendance is expected to be over thirty percent persons under twenty-one years of age. This restriction will not apply to the professional sporting events outlined in WAC 314-02-057 (2)(a).
- ((4))) (e) To request approval for walk around beer and/or wine consumption at special events, the licensee must provide the board the following information about the event:
 - (i) Type of event;
 - (ii) Demographics of the event;
 - (iii) Lighting at the event; and
 - (iv) If the event is located indoors or outdoors.
- (4) Darkened house. Consumption of alcohol within the darkened seating portions of the venue during entertainment activities are subject to the following conditions:
- (a) Request for darkened house activities will be part of the operating plan.
- (b) The board will only approve darkened house events after notification to the local authority as identified by the licensing division and approval by the designated local authority. The notification will clearly state:
- (i) Primary responsibility for the control of the darkened area of the establishment will rest with the licensee and local law enforcement authorities; and
- (ii) The board will not entertain contradictory recommendations from subdivisions of the local jurisdictions.
- (c) Violation of the darkened house addendum to the operating plan will be viewed as an aggravating factor to a violation rather than a primary enforcement issue.
- (5) Will hawking be allowed at sports/entertainment facilities? Subject to the provisions of this rule, hawking may be permitted in general seating areas for the sale and consumption of beer, at the professional sporting events of baseball, football, basketball, soccer, tennis, volleyball, horse racing, hockey, and track and field events only, as defined by WAC 314-02-057 (2)(a).
- (a) An operating plan must include procedures for hawkers to verify the age of purchasers and to prevent service to apparently intoxicated persons.
- (b) During hawking, any patron may decline to handle alcoholic beverages, either on behalf of themselves and for any person under their supervision. When a patron objects to handling alcohol, hawkers must accommodate the objection. The facility operating plan will address how hawking will be managed, including how hawkers will respond to patron objections to handling alcohol.

AMENDATORY SECTION (Amending WSR 11-23-045, filed 11/9/11, effective 12/10/11)

WAC 314-02-060 What is a caterer's endorsement? (1) A spirits, beer, and wine restaurant and a beer and/or wine restaurant applicant or licensee may apply for a caterer's endorsement, in order to extend

the on-premises license privilege to allow the sale and service of liquor at $((\frac{approved}{2}))$ locations other than $((\frac{the}{2}))$ licensed premises. See RCW 66.24.420(6) and 66.24.320(2) for more information about this endorsement.

(2) The annual fee for this endorsement is three hundred fifty dollars.

AMENDATORY SECTION (Amending WSR 15-01-001, filed 12/3/14, effective 1/3/15)

WAC 314-02-070 What is a tavern license? (1) Per RCW 66.24.330 and 66.24.354, this license allows a tavern to:

Privilege	Annual fee
(a) Serve beer by the bottle or can or by tap for on-premises consumption.	\$200
(b) Serve wine for on-premises consumption.	\$200
(c) Sell beer and/or wine in the original, unopened containers for off-premises consumption.	\$120
(d) Sell tap beer for off-premises consumption in a sanitary container holding less than four gallons of beer, ((and brought to the premises by the purchaser)) provided by the purchaser, licensee, or manufacturer and filled by an employee at the time of purchase.	In conjunction with off- premises privilege outlined in (c) of this subsection.
(e) Sell cider as defined in RCW 66.24.210(6) for off-premises consumption to a purchaser in a sanitary container brought to the premises by the purchaser or provided by the licensee and filled at the tap in the tavern at the time of purchase. The licensee must comply with federal regulations.	In conjunction with off- premises privilege outlined in (c) of this subsection.
(f) Sell beer in kegs or other containers holding at least four gallons of beer (see WAC 314-02-110 regarding the requirements for registering kegs).	In conjunction with off-premises privilege outlined in (c) of this subsection.

(2) A tavern licensee may not allow persons under twenty-one years of age on the premises at any time (see RCW 66.44.316 for information regarding employees and professional musicians under twenty-one years of age).

- WAC 314-02-087 What is a spirits, beer, and wine theater license? (1) A spirits, beer, and wine theater is a place of business where motion pictures or other primarily nonparticipatory entertainment or events are shown. The holder of a beer and wine theater license is allowed to sell spirits, beer, strong beer, and wine, at retail, for consumption on the licensed premises.
- (2) The requirements for the spirits, beer, and wine theater license are as follows:
- (a) The theater has no more than one hundred twenty seats per ((screen)) theater room.
- (b) All servers of beer and wine are required to attend a mandatory alcohol server training (MAST) program.
- (c) The serving size for spirits is one and one quarter ounce. The serving size for wine is five ounces. The serving size for beer is twelve ounces.
 - (d) There must be tabletop accommodations for in theater dining.
- (e) If the theater premises will be frequented by minors an alcohol control plan agreement must be signed and submitted to the board during the application process.
- (3) A spirits, beer, and wine theater licensee must serve at least eight complete meals. Establishments shall be maintained in a substantial manner as a place for preparing, cooking, and serving of complete meals.
 - (a) "Complete meal" means an entree and at least one side dish.
- (b) "Entree" means the main course of a meal. Some examples of entrees are fish, steak, chicken, pork, pasta, pizza, hamburgers, seafood salad, Cobb salad, chef's salad, sandwiches, and breakfast items (as long as they include a side dish). Entrees do not include snack items, or menu items which consist solely of precooked frozen food that is reheated, or consist solely of carry-out items obtained from another business.
- (c) Examples of side dishes are soups, vegetables, salads, potatoes, french fries, rice, fruit, and bread. <u>Garnishes such as, but not limited to, pickles, salsa, and dips do not qualify as a side dish.</u>
- (d) The restaurant must maintain the kitchen equipment necessary to prepare the complete meals required under this section.
- (e) The complete meals must be prepared on the restaurant premises.
- (f) A chef or cook must be on duty while complete meals are offered.
 - (g) A menu must be available to customers.
- (h) The food items required to maintain the menu must be on the restaurant premises. These items must be edible.
- (4) The alcohol control plan agreement will be provided on a form by the board and includes the following requirements:
- (a) Ensure that alcoholic beverages are not sold to persons under the age of twenty-one, staff will request identification from any patron who appears to be age thirty or under and who is attempting to purchase an alcoholic beverage.
- (b) Alcoholic beverages must be served in containers that differ significantly from containers utilized for nonalcoholic beverages.
- (c) All alcoholic beverages sold under this license must be sold by the individual drink.

- (d) If staff observes a patron who is in the possession of or who is consuming an alcoholic beverage, who appears to be of questionable age, staff will request identification from that patron. If the patron is unable to produce an acceptable form of identification verifying their age, the alcohol will be confiscated.
- (e) Staff will accept only those forms of identification that are acceptable per WAC 314-11-025 to verify a person's age for the purpose of selling, serving, or allowing a person to possess or consume alcohol.
- (f) All employees involved in the sale, service, and/or supervision of alcoholic beverages will be required to attend MAST to obtain the appropriate permit for their level of service.
- (g) Sufficient lighting must be maintained at the point of sale so that identification can be confirmed and patrons observed for signs of intoxication.
- (h) To ensure alcoholic beverages are served in a safe, responsible, and controlled manner, sales and service of alcoholic beverages will be limited to one serving per person per transaction.
- (i) If a patron is accompanied by another patron who wants to pay for both people's drinks, they may do so, provided that both patrons are of legal age to purchase, and have proper identification, if requested, and are not displaying signs of intoxication.
- (j) Alcohol may only be sold, served, and consumed in areas designated in the alcohol control plan agreement and approved by the board.
- (k) Staff will refuse to sell an alcoholic beverage to any person who appears to be intoxicated. Alcoholic beverages will be removed from any person who appears to be intoxicated.
- (1) This alcohol control plan agreement will be prominently posted on the licensed premises.
- (5) Penalties are doubled for a violation involving minors or the failure to follow the signed alcohol control plan agreement.
- (6) If the theater premises has a restaurant located outside of the actual theater screening areas, spirits, beer, and wine may be served and consumed in the restaurant area.
 - (a) Spirits may be sold by the individual drink.
- (b) Beer may be sold by the pitcher as well as by individual serving for consumption in the restaurant area.
- (c) Wine may be sold by the bottle as well as by the individual serving for consumption in the restaurant area.

<u>AMENDATORY SECTION</u> (Amending WSR 15-01-001, filed 12/3/14, effective 1/3/15)

- WAC 314-02-105 What is a beer and/or wine specialty store license? (1) Per RCW 66.24.371, a beer and/or wine specialty store license allows a licensee to sell beer and/or wine for off-premises consumption.
 - (2) The annual fee for this license is one hundred dollars.
- (3) Qualifications for license To obtain and maintain a beer and/or wine specialty store license, the premises must be stocked with an inventory of beer and/or wine in excess of three thousand dollars wholesale value. This inventory must be:
 - (a) Stocked within the confines of the licensed premises; and

- (b) Maintained on the premises at all times the premises is licensed, with the exception of beginning and closing inventory for seasonal operations or when the inventory is being sold out immediately prior to discontinuing or selling the business.
- (4) Qualifications to sample A beer and/or wine specialty store licensee may allow customers to sample beer and wine for the purpose of sales promotion, if the primary business is the sale of beer and/or wine at retail, and the licensee meets the requirements outlined in either (a) or (b) of this subsection:
- (a) A licensee's gross retail sales of alcohol exceeds fifty percent of all annual gross sales for the entire business; or
- (b) The licensed premises is a beer and/or wine specialty store that conducts bona fide cooking classes for the purpose of pairing beer and/or wine with food, under the following conditions:
- (i) The licensee must establish to the satisfaction of the board that the classes are bona fide cooking courses. The licensee must charge participants a fee for the course(s).
- (ii) The sampling must be limited to a clearly defined area of the premises. The licensee must provide a sketch of the sampling area. Fixed or moveable barriers are required around the tasting area to ensure persons under twenty-one years of age do not possess or consume alcohol.
- (iii) The licensee must receive prior approval from the board's licensing and regulation division before conducting sampling with cooking classes.
- (iv) Once approved for sampling, the licensee must provide the board's enforcement and education division a list of all scheduled cooking classes during which beer and/or wine samples will be served. The licensee must notify the board's enforcement and education division at least forty-eight hours in advance if classes are added.
- (5) Licensees who qualify for sampling under subsection (4) of this section may sample under the following conditions:
- (a) Employees conducting sampling must hold a class 12 alcohol server permit;
- (b) No more than a total of ten ounces of alcohol may be provided to a customer during any one visit to the premises;
 - (c) Each sample must be two ounces or less.
- (6) A beer and/or wine specialty store licensee may sell beer in kegs or other containers holding at least four gallons of beer. See WAC 314-02-115 regarding keg registration requirements.
- (7) A beer and/or wine specialty store licensee may receive an endorsement to permit the sale of beer and cider as defined in RCW 66.24.210(6) to a purchaser in a sanitary container brought to the premises by the purchaser, or provided by the licensee or manufacturer, and filled at the tap by the licensee at the time of sale under the following conditions:
- (a) The beer and/or wine specialty store sales of alcohol must exceed fifty percent of their total sales;
- (b) The board may waive the fifty percent beer and/or wine sale criteria if the beer and/or wine specialty store maintains a wholesale alcohol inventory that exceeds fifteen thousand dollars.

AMENDATORY SECTION (Amending WSR 16-01-102, filed 12/16/15, effective 1/16/16)

WAC 314-02-109 What are the quarterly reporting and payment requirements for a spirits retailer license? (1) A spirits retailer must submit quarterly reports and payments to the board.

The required reports must be:

- (a) On a form furnished by the board;
- (b) Filed every quarter, including quarters with no activity or payment due;
- (c) Submitted, with payment due, to the board on or before the twenty-fifth day following the tax quarter (e.g., Quarter 1 (Jan., Feb., Mar.) report is due April 25th). When the twenty-fifth day of the month falls on a Saturday, Sunday, or a legal holiday, the filing must be postmarked by the U.S. Postal Service no later than the next postal business day; and
 - (d) Filed separately for each liquor license held.
- (2) What if a spirits retailer licensee fails to report or pay, or reports or pays late? Failure of a spirits retailer licensee to submit its quarterly reports and payment to the board as required in subsection (1) of this section will be sufficient grounds for the board to suspend or revoke the liquor license.

Failure of a spirits retailer licensee to submit its quarterly reports and payment to the board for two consecutive quarters will be sufficient grounds for the board to revoke the liquor license.

A penalty of one percent per month will be assessed on any payments postmarked after the twenty-fifth day quarterly report is due. When the twenty-fifth day of the month falls on a Saturday, Sunday, or a legal holiday, the filing must be postmarked by the U.S. Postal Service no later than the next postal business day.

Absent a postmark, the date received at the Washington state liquor ((control)) and cannabis board, or designee, will be used to determine if penalties are to be assessed.

<u>AMENDATORY SECTION</u> (Amending WSR 14-24-128, filed 12/3/14, effective 1/3/15)

- WAC 314-02-112 What is a caterer's license? (1) A caterer's license allows the licensee to sell spirits, beer, and wine by the individual serving for consumption on the premises at a catered event location.
- (2) The catered event location must be owned, leased, or operated by:
 - (a) The holder of the caterer's license; or
- (b) The sponsor of the event for which the catering services are being provided.
- (3) The caterer licensee is responsible for all areas of a location where alcohol is sold, served, consumed, or stored.
- (4) If the catered event is open and advertised to the public, the event must be sponsored by a nonprofit society or organization as defined in RCW 66.24.375.

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- (a) A registered nonprofit holding a public or civic event may invite a caterer to provide alcohol service at a location within the parameters of the event.
- (b) If attendance at the catered event is limited to members or invited guests of the sponsoring individual, society, or organization, the requirement in subsection (2) of this section does not apply.
- (5) A spirits, beer, and wine caterer licensee must have the ability to serve at least eight complete meals. A commissary kitchen, licensed by the city and/or county health department, shall be maintained in a substantial manner as a place for preparing and cooking complete meals. The caterer licensee must maintain the kitchen equipment necessary to prepare the complete meals required under this section. The complete meals must be prepared at the licensed commissary kitchen premises. For the purposes of this title:
 - (a) "Complete meal" means an entrée and at least one side dish.
- (b) "Entrée" means the main course of a meal. Some examples of entrées are fish, steak, chicken, pork, pasta, pizza, hamburgers, seafood salad, Cobb salad, chef's salad, sandwiches, and breakfast items (as long as they include a side dish). Entrées do not include snack items, or menu items which consist solely of precooked frozen food that is reheated, or consist solely of carry-out items obtained from another business.
- (c) Examples of side dishes are soups, vegetables, salads, potatoes, french fries, rice, fruit, and bread.
- (6) A beer and wine caterer licensee must have the ability to provide minimum food service. A commissary kitchen shall be maintained in a substantial manner as a place for preparing and cooking minimum food service. The caterer licensee must maintain the kitchen equipment necessary to prepare minimum food service required under this section. The minimum food service must be prepared at the licensed commissary kitchen premises. For purposes of this title:

"Minimum food service" means items such as sandwiches, salad, soup, hamburgers, pizza, and fry orders.

<u>Licensees holding a caterer's license may share a commissary kitchen under the following conditions:</u>

- (a) Each licensee has their own secure area for their own liquor stock. Liquor stock cannot be shared.
- (b) If using a shared commissary kitchen, each applicant/licensee must provide a sketch of the commissary kitchen to licensing indicating the separate secured area for each licensee.
- (7) The applicant must provide the liquor ((control)) and cannabis board with a copy of their commissary kitchen license issued by the city or county health department.
- (8) The licensee is required to send a list of scheduled catered events to their regional enforcement office on the first of each month. The licensee must provide the following information:
 - (a) Date of the catered events;
 - (b) Time of the catered events; and
 - (c) Place and location of catered events.
- Any changes to the information provided to the board must be reported to the regional enforcement office seventy-two hours prior to the catered event.
- (9) A caterer's license holder is not allowed to cater events at a liquor licensed premises.
- (10) The holder of the caterer's license may store liquor on other premises operated by the licensee if the licensee owns or has a leasehold interest at the other premises. Documentation must be provi-

ded to the board showing the licensee owns or has a leasehold interest in the property.

- (11) All employees that sell or serve alcohol must hold MAST permits.
 - (12) The annual fee for the caterer's license is as follows:
 - (a) The annual fee for beer is two hundred dollars;
 - (b) The annual fee for wine is two hundred dollars; and
- (c) The annual fee for a combined spirits, beer, and wine is one thousand dollars.

AMENDATORY SECTION (Amending WSR 11-01-133, filed 12/21/10, effective 1/21/11)

WAC 314-02-120 How do licensees get keg registration forms? (1) The board will provide keg registration forms free of charge to licensees who hold (a) a beer and/or wine restaurant license in combination with an off-premises beer and/or wine endorsement; (b) a tavern license in combination with an off-premises beer and/or wine endorsement; or (c) a beer and/or wine specialty shop license with a keg endorsement.

(2) Licensees who hold a grocery store license with a keg endorsement, or a spirits, beer, and wine restaurant license with a keg endorsement, must purchase the keg registration forms. Keg registration books can be ordered online at the liquor ((control)) and cannabis board web site or from the enforcement customer service line for four dollars per book of twenty-five forms.

REPEALER

The following sections of the Washington Administrative Code are repealed:

WAC 314-02-125	What types of activities on a licensed premises require notice to the board?
WAC 314-02-130	What types of changes to a licensed premises require board approval?

Chapter 314-07 WAC HOW TO APPLY FOR AND MAINTAIN A LIQUOR LICENSE

<u>AMENDATORY SECTION</u> (Amending WSR 05-07-012, filed 3/4/05, effective 4/4/05)

WAC 314-07-005 What is the purpose of this chapter? RCW 66.24.010 states the board will only issue licenses and permits to applicants and locations that meet certain qualifications. The purpose of this chapter is to outline the qualifications and steps necessary to receive and maintain a liquor license or permit.

AMENDATORY SECTION (Amending WSR 15-11-106, filed 5/20/15, effective 6/20/15)

- WAC 314-07-010 Definitions. Following are definitions for the purpose of this title. Other definitions are in WAC 314-01-005 and RCW 66.08.010.
- (1) "Applicant" or "liquor license applicant" means any person or business entity who is considered by the board as a true party of interest in a liquor license or permit application, as outlined in WAC 314-07-035.
- (2) "Building" means a <u>stationary</u> structure with floor to ceiling solid walls and a roof. A food truck is not a "building."
- (3) "Business name" or "trade name" means the name of a licensed business as used by the licensee on signs, advertising, etc.
- (4) "Financier" means any person or entity who has made or will make an investment in the licensed business of more than ten ((thousand dollars)) percent of the total business investment. A "financier" can be someone who provides money as a gift, someone who loans money to the business and expects to be paid back the amount of the loan without interest, or someone who invests money into the business expecting a percentage of the profits, but accepts the risk that there may not be a full return on the investment. These persons or entities shall submit appropriate investigation level "financier" financial documents.
- (5) "Licensee" or "liquor licensee" means any person or entity that holds a liquor license or permit, or any person or entity who is a true party of interest in a liquor license or permit, as outlined in WAC 314-07-035.
- (6) "Public institution" means a public college or university. (See WAC 314-07-020 regarding the liquor control board notifying public institutions of liquor license applications.)

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AMENDATORY SECTION (Amending WSR 15-11-106, filed 5/20/15, effective 6/20/15)

- WAC 314-07-015 General information about liquor licenses. (1) A person or entity must meet required qualifications to receive a liquor license, ((which are continuing)) and must continue to meet the qualifications in order to maintain the license.
- (2) A liquor license may be approved at a personal residence under the following conditions:
- (a) The proposed licensed premises is either separate from or walled off from personal living quarters.
- (b) The proposed licensed premises has its own entrance separate from the entrance to the personal living quarters.
- (c) Any access from the proposed licensed premises into the personal living quarters is permanently secured.
- (d) Any and all items related to the operation of the proposed licensed business are contained within the licensed premises. This includes, but is not limited to, liquor inventory, business records, computers, equipment and anything else needed for the operation of the licensed business.
- (3) A liquor license applicant may not exercise any of the privileges of a liquor license until the board approves the license application (see WAC 314-07-055 regarding temporary licenses).
- $((\frac{3}{2}))$ $\underline{(4)}$ In approving a liquor license, the board reserves the right to impose special conditions as to the involvement in the operations of the licensed business of any former licensees, their former employees, or any person who does not qualify for a liquor license.

AMENDATORY SECTION (Amending WSR 15-11-106, filed 5/20/15, effective 6/20/15)

WAC 314-07-035 What persons or entities have to qualify for a liquor license? Per RCW 66.24.010(1), a liquor license must be issued in the name(s) of the true party(ies) of interest.

(1) **True parties of interest** - For purposes of this title, "true party of interest" means:

True party of interest	Persons to be qualified	
Sole proprietorship	Sole proprietor and spouse.	
General partnership	All partners and spouses.	
Limited partnership, limited liability partnership, or	All general partners and spouses; All limited partners that	
limited liability limited partnership	have more than 10% interest in the partnership and their spouses.	

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True party of interest	Persons to be qualified	
Limited liability company	All members (or persons with equivalent title) with more than 10% interest in the LLC and spouses. (Note: In order for the liquor control board to identify the persons to be qualified, we will need to know all parties that have an interest in the limited liability company or have a pending interest.)	
	All managers (or persons with equivalent title) and their spouses.	
Privately held corporation	All corporate officers (or persons with equivalent title) and their spouses.	
	All stockholders (or persons with equivalent title) and their spouses who hold more than 10% of the issued or outstanding stock. (Note: In order for the liquor control board to identify the persons to be qualified, we will need to know all parties who have been issued or will be issued corporate stock.)	
Publicly held corporation	All corporate officers (or persons with equivalent title).	
Multi-level ownership structures	The liquor control board will review each entity to determine which individuals are to qualify according to the guidelines in this rule.	
Any entity	Any person who is in receipt of, or has the right to receive, more than ten percent of the gross or net sales from the licensed business during any full or partial calendar or fiscal year. For the purposes of this chapter: • "Gross sales" includes the entire gross receipts from all sales and services made in, upon, or from the licensed	
	 business. "Net sales" means gross sales minus cost of goods sold. 	

- (2) For purposes of this section, "true party of interest" does not mean:
- (a) A person or entity receiving reasonable payment for rent (as determined by the board) on a fixed or percentage basis under a bona fide lease or rental obligation, unless the lessor or property manager

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exercises control over or participates in the management of the business.

- (b) A person who receives a bonus as an employee, if: The employee is on a fixed wage or salary and the bonus is not more than twenty-five percent of the employee's prebonus annual compensation; or the bonus is based on a written incentive/bonus program that is not out of the ordinary for the services rendered.
- (c) A person or entity contracting with the applicant(s) to sell the property, unless the contract holder exercises control over or participates in the management of the licensed business.
- (d) A person or entity receiving payment of franchise fees on a fixed or percentage basis under a bona fide franchise agreement, unless the person or entity receiving payment of franchise fees exercises control over or participates in the management of the licensed business.
- (3) **Financiers** The board may conduct a financial investigation of financiers.
- (4) **Persons who exercise control of business** The board may conduct an investigation of any person or entity who exercises any control over the applicant's business operations.

In cases where there is an entity who is in control of the day-to-day business operation (other than the owner) because of an agreement between the owner and the operator, the operating party becomes a true party of interest. The operator must meet all the qualifications of any other true party of interest and if approved, must be the licensee. The owner may be required to be named on the license as a party of interest based on the terms of the agreement, but will not normally be required to meet all the qualifications of a true party of interest.

- (5) The board reserves the right to investigate any person or entity in a liquor license application or current liquor license where hidden ownership or misrepresentation of fact is suspected.
- (6) For purposes of this section, a person or entity who takes more than ten percent of the profits and/or exercises control over the licensed business in a given agreement may be named on the license as a party of interest per this rule. Examples of this are lease, operating plan, concession or management agreement.

AMENDATORY SECTION (Amending WSR 15-11-106, filed 5/20/15, effective 6/20/15)

WAC 314-07-040 What criminal history might prevent a liquor license applicant or licensee from receiving or keeping a liquor license? (1) When the board processes a criminal history check on ((an applicant)) a true party of interest, it uses a point system to determine if the person qualifies for a license. The board will not normally issue a liquor license to an applicant who has accumulated eight or more points as indicated below:

Description	Time period during which points will be assigned	Points assigned
Felony conviction	Ten years	12 points

Description	Time period during which points will be assigned	Points assigned
Gross misdemeanor conviction	Three years	5 points
Misdemeanor conviction	Three years	4 points
Currently under federal or state supervision for a felony conviction	n/a	8 points
Nondisclosure of any of the above	n/a	4 points each

- (2) If a case is pending for an alleged offense that would earn eight or more points, the board will hold the application for the disposition of the case. If the disposition is not settled within ninety days, the board may administratively close the application.
- (3) The board will not normally issue a liquor license to any person who has demonstrated a pattern of disregard for laws and rules.
- (4) Current liquor licensees are required to notify the board within thirty days of any arrests or criminal convictions. Failure to do so may result in revocation of the liquor license.

AMENDATORY SECTION (Amending WSR 15-11-106, filed 5/20/15, effective 6/20/15)

WAC 314-07-060 Reasons for denial or ((cancellation)) revocation of a temporary license. Following is a list of reasons a temporary permit may not be issued or can be revoked. Per RCW 66.24.010, the board has broad discretionary authority to approve or deny a liquor license or permit application. Refusal by the board to issue or extend a temporary license shall not entitle the applicant to request a hearing.

- (1) An applicant who has received a temporary license and their application is later administratively closed, and they reapply for a liquor license at the same location.
 - (2) The local authority objects for any reason.
- (3) The applicant affirmatively refuses to submit documents requested by the board to conduct the application investigation.
- (4) The applicant accrues or is involved in an administrative violation committed while operating under a temporary license.
- (5) The investigator is unable to determine the true party of interest.
- (6) The applicant fails to meet the basic requirements of the license.
- (7) An objection is received from a privately or publicly funded elementary or secondary school within five hundred feet of the proposed location.
- (8) Violation history of the applicant is found to be sufficient to raise the application to threshold decision.

[5] OTS-8311.1

(9) Upon denial of the permanent license, the temporary license will be immediately revoked.

AMENDATORY SECTION (Amending WSR 15-11-106, filed 5/20/15, effective 6/20/15)

- WAC 314-07-065 Reasons the board may deny a liquor license application. Following is a list of reasons the board may deny a liquor license application. Per RCW 66.24.010, the board has broad discretionary authority to approve or deny a liquor license or permit application.
- (1) Failure to meet qualifications or requirements for the specific liquor license or privilege, as outlined in this Title 314 WAC and Title 66 RCW.
- (2) Failure by any ((applicant or financier)) person or entity associated with the application to submit information or documentation requested by the board.
- (3) Refusal by any ((applicant or financier)) person or entity associated with the application to submit information or documentation requested by the board.
- (4) Misrepresentation of fact by any ((applicant or financier)) person or entity associated with the application.
- (5) Failure to meet the criminal history standards outlined in WAC 314-07-040.
- (6) Failure to meet the liquor law or rule violation history standards outlined in WAC 314-07-045.
- (7) Source of funds used for the acquisition, startup and operation of the business is questionable or unverified.
- (8) Objection from the local authority or from the public (see WAC 314-09-010 and RCW 66.24.010(8)).
- (9) Objection from the following entities if they are within five hundred feet of the proposed business: A public school, a private school that meets the requirements of chapter 28A.195 RCW, a church, or a public college or university. See WAC 314-09-010 and RCW 66.24.010(9) for more information. Note: Per RCW 66.24.010(9), the board may not issue a new liquor license if the board receives objection from a public school within five hundred feet of the proposed licensed business.
- (10) The board determines that the issuance of the liquor license will not be in the best interest of the welfare, health, or safety of the people of the state.

[6]

AMENDATORY SECTION (Amending WSR 04-15-162, filed 7/21/04, effective 8/21/04)

- WAC 314-11-065 What type of liquor is allowed on a licensed premises? (1) Licensees may only possess and allow persons to consume or possess the type of liquor permitted by the type of liquor license held on the premises; except:
 - (a) Under authority of a banquet permit (see chapter 314-18 WAC);
- (b) Restaurant licensees may allow patrons to bring wine into the premises for consumption with a meal; ((and))
- (c) Beer and/or wine restaurant or tavern licensees may keep spirituous liquor on the premises for use in the manufacture of food products, provided that:
- (i) All food products manufactured contain one percent or less of alcohol by weight (per RCW ((66.12.16.160 [66.12.160]),)) 66.12.160);
- (ii) Customers are made aware that the food products contain liquor($(\frac{1}{2})$); and
- (iii) The beer and/or wine restaurant or tavern licensee notifies the local liquor control board enforcement office in writing before they bring spirituous liquor on the premises.
 - (d) Under the authority of a special occasion license.
- (2) For on-premises liquor licenses, the licensee or employees may not permit the removal of liquor in an open container from the licensed premises, except:
- (a) Liquor brought on a licensed premises under authority of a banquet permit may be resealed in its original container and removed at the end of the banquet permit function;
- (b) Per RCW $66.\overline{24.320}$ and 66.24.400, wine that is sold with a meal may be recorked or resealed and removed from the premises;
- (c) Liquor purchased by registered guests for consumption inside a hotel or motel room may be resealed in its original container and removed from the hotel or motel premises by the guest; and
- (d) Liquor removed from a licensed premises that holds a caterer's endorsement, for the purpose of catering an approved event.

[1] OTS-8312.1

WAC 314-12-020 ((Applicants—Qualifications—Fingerprinting—Criminal history record information checks—))Continuing conditions((—Agreements—Reconsideration of denied applications)) to hold a liquor license. (((1) Where a married person is an applicant for, or holder of a license, the spouse of such applicant, if the parties are maintaining a marital community, shall be required to have the same qualifications as the applicant.

(2) The board may require, as a condition precedent to the original issuance of any annual license, fingerprinting and criminal history record information checks on any person not previously licensed by the board. In addition to the applicant, fingerprinting and criminal history record information checks may be required of the applicant's spouse. In the case of a corporation, fingerprinting and criminal history record information checks may be required of its present and any subsequent officers, manager, and stockholders who hold more than ten percent of the total issued and outstanding stock of the applicant corporation if such persons have not previously had their fingerprints recorded with the board. In the case of a partnership, fingerprinting and criminal history record information checks may be required of all general partners and their spouses. Such fingerprints as are required by the board shall be submitted on forms provided by the board to the Washington state identification section of the Washington state patrol and to the identification division of the Federal Bureau of Investigation in order that these agencies may search their records for prior arrests and convictions of the individuals fingerprinted. The applicant shall give full cooperation to the board and shall assist the board in all aspects of the fingerprinting and criminal history record information check. The applicant may be required to pay a minimal fee to the agency which performs the fingerprinting and criminal history process.

(3) The restrictions on license issuance specified in RCW 66.24.010(2) shall be construed to be continuing conditions for retaining an existing license and any licensed person who ceases to be eligible for issuance of a license under RCW 66.44.010(2) shall also cease to be eligible to hold any license already issued.

(4) The board, in considering an application for a license, may require, in addition to all other information requested concerning the proposed licensed premises (see WAC 314-12-035), that the applicant justify the issuance of the license sought based on an analysis of population trends compared to licenses in the area, any uniqueness of the proposed operation, any unusual circumstances present, plus any other information the applicant(s) may feel will justify the issuance of the license sought.

The board may, at its discretion and for good cause shown, reconsider an application denied for reasons other than objection upon receipt of new information within sixty days of the original denial date. Such reconsiderations are not considered part of the normal license application procedure and must be justified on an individual basis. Should the board determine to reconsider a denied application, notice of such reconsideration shall be given to those persons and/or entities entitled to receive notice of an original license application pursuant to RCW 66.24.010(8). Such notice shall be given at least

[1] OTS-8313.1

twenty days prior to final determination on the reconsideration. Additionally, at the same time the notice is given, a press release will be issued informing the public of the impending reconsideration. The process for applications denied due to objection is outlined in chapter 314-09 WAC.)) A person or entity must meet minimum required qualification to receive a liquor license, and must continue to meet the qualifications in order to maintain the liquor license.

AMENDATORY SECTION (Amending WSR 93-18-094, filed 9/1/93, effective 10/2/93)

- WAC 314-12-030 ((License to reflect true party in interest —))Display of licenses. (1) Pursuant to the requirements of RCW 66.24.010(1), any license issued shall be issued in the name(s) of the true party or parties in interest.
- (2) All licenses (except certificates of approval and agent's licenses) shall be prominently displayed on the licensed premises.
- ((3) For purposes of this section, "true party" shall apply to any person or entity having a substantial interest in the business conducted on the premises to be licensed.
- (4) For purposes of this section, "substantial interest" shall mean any of the following:
- (a) Receipt of, or the right to receive, ten percent or more of the gross sales from the licensed business during any calendar or fiscal year of the licensed business. Gross sales, as used in this section, shall include the entire gross receipts of every kind and nature from the sales and services made in, upon, or from the premises, whether on a credit or cash basis, whether operated by the licensee or manager, except:
 - Any rebates or refunds to customers;
 - The licensee's cost of meals and beverage provided to employees;
 - The amount of sales tax receipts or admission taxes;
- (b) An investment in the licensed business of ten thousand dollars or more; or
- (c) Ownership of stock constituting more than ten percent of the issued or outstanding stock of the licensed business.
- (5) For purposes of this section, "substantial interest" shall not mean:
- (a) A bonus paid to an employee, if the employee is on a fixed wage or salary and the bonus is not more than twenty-five percent of the employee's prebonus annual compensation, or the bonus is based on a written incentive/bonus program and is not out of the ordinary for the services rendered;
- (b) Repayment of a loan or payment on a contract to purchase property unless the loan or contract holder exercises control over or participates in the management of the licensed business;
- (c) Reasonable payment for rent on a fixed or percentage basis under a bona fide lease or rental obligation unless the lessor or property manager exercises control over or participates in the management of the business;
- (d) Payment of franchise fees on a fixed or percentage basis under a bona fide franchise agreement;
 - (e) Payment of dividends to corporate stockholders.))

[2] OTS-8313.1

WAC 314-12-050 Loss or destruction of licenses, permits, etc.— Fee. Upon the loss or destruction of ((any)) <u>a</u> license or permit <u>issued by the board</u> to purchase liquor ((thereunder)), application for a duplicate must be made to the board. Fee: \$5.00.

AMENDATORY SECTION (Amending WSR 96-03-004, filed 1/4/96, effective 2/4/96)

- WAC 314-12-070 Applications for currently licensed locations. (((+1))) No application for any license shall be made except in conformance with RCW 66.24.010, and subject to the following conditions: (((+1))) Except as authorized by WAC 314-12-025,)) The license applicant shall not take possession of the premises, nor exercise any of the privileges of a licensee, nor shall such application be effective until the board shall have approved the same((+))
- (b) In approving any license, the board reserves the right to impose special conditions as to the future connection of the former licensee or any of his employees with the licensed business as in its judgment the circumstances may justify;
- (c) A change of trade name may be made coincident with the issuance of the license without any additional fee.
- (2) The sale of a partnership interest or any change in the partners, either by withdrawal or addition or otherwise, shall be considered a change of ownership and subject to the applicable regulations.
- (3) If the licensee is a corporation, whether as sole licensee or in conjunction with other entities, a change in ownership of any stock shall be deemed a corporate change. The licensed corporation shall report to and obtain written approval from the board, for any proposed change in principal officers and/or the proposed sale of more than ten percent of the corporation's outstanding and/or issued stock before any such changes are made. The board may inquire into all matters in connection with any such sale of stock or proposed change in officers. The board will waive the fee for a corporate change when the proposed change consists solely of dropping an approved officer.
 - (4) For purposes of this regulation:
- (a) "Principal officer" shall mean the president, vice-president, secretary, and treasurer, or the equivalent in title, for a publicly traded corporation, and president, vice-president, secretary, treasurer, or the equivalent in title, and all other officers who hold more than ten percent of the corporate stock, for a privately held corporation.
- (b) The "proposed sale of more than ten percent of the stock" will be calculated as a cumulative total and must be reported to the board when the accumulation of stock transfers or newly issued stock totals more than ten percent of the outstanding and/or issued stock of the licensed corporation)).

[3] OTS-8313.1

REPEALER

The following sections of the Washington Administrative Code are repealed:

Limited partnerships. WAC 314-12-033

WAC 314-12-200

Converting a public house license (RCW 66.24.580) to a domestic brewery, microbrewery or domestic winery

license.

NEW SECTION

- WAC 314-03-100 What types of activities on a licensed premises require notice to the board? Liquor licensees must notify their local enforcement office in writing at least five days prior to conducting the following activities unless the licensee has received an exception from their enforcement officer:
- (1) Male/female dance reviews, subject to the provision of WAC 314-11-050;
 - (2) Live boxing or wrestling;
- (3) Contests or games where patrons are part of the entertainment;
- (4) Hours of operation in between 2:00 a.m. and 6:00 a.m. for licensees that sell liquor for on-premises consumption;
- (5) Closing the business to the general public for a private party; and
- (6) Outside service for one-time events such as a holiday celebration where liquor service and consumption is planned to extend to an area of the premises that does not have board approval for liquor service. The licensee must have leasehold rights to the area where alcohol service and consumption is planned.

NEW SECTION

- WAC 314-03-200 Outside or extended alcohol service. A licensee must request approval from the board's licensing division for ongoing outside or extended alcohol service. The following conditions must be met:
- (1) The area must be enclosed with a permanent or movable barrier a minimum of forty-two inches in height; and
- (2) There must be an interior access to the licensed premises. If the interior access is from a minor restricted area of the premises, minors are prohibited in the outside or extended alcohol service area.
- (3) There must be an attendant, wait staff, or server dedicated to the outside service area when patrons are present.
- (4) Must have leasehold rights to the area and have and be connected to the licensed premises.
- (5) Openings into and out of the outside area cannot exceed ten feet. If there is more than one opening along one side, the total combined opening may not exceed ten feet.
- (6) **Exception.** For sidewalk cafe outside service, the board allows local regulations that, in conjunction with a local sidewalk cafe permit, requires a forty-two inch barrier or permanent demarcation of the designated alcohol service areas for continued enforcement of the boundaries.
- (a) The permanent demarcation must be at all boundaries of the outside service area;
- (b) The permanent demarcation must be at least six inches in diameter;
- (c) The permanent demarcation must be placed at a minimum of ten feet apart;
- (d) There must be an attendant, wait staff, or server dedicated to the outside service area when patrons are present;

[1] OTS-8317.1

- (e) This exception only applies to restaurant liquor licenses with sidewalk cafe service areas contiguous to the liquor licensed premises. "Contiguous" means touching along a boundary or at a point;
- (f) This exception does not apply to beer gardens, standing room only venues, and permitted special events. Board approval is still required with respect to sidewalk cafe barrier requirements.
- (7) Limited exception. The board may grant limited exceptions to the required forty-two inch high barrier for outside alcohol service areas.
- (a) The licensee must have exclusive leasehold rights to the outside service area.
- (b) There must be permanent demarcations at all boundaries of the outside service area for continued enforcement of the boundaries.

NEW SECTION

- WAC 314-03-300 Alterations to a licensed premises. The following changes to a licensed premises require approval from the board's licensing division:
- (1) Any alteration that affects the size of a premises' customer service area.
- (a) The licensee must submit two sets of floor plans showing the changes.
- (b) The board's licensing division will make an initial response on the licensee's request for alterations within five business days.
- (c) The licensee must contact their local liquor enforcement officer when the alteration is completed.
- (d) The licensee may begin liquor service in conjunction with the alteration after the completed alteration is inspected by the liquor enforcement officer.
- (2) Excluding persons under twenty-one years of age from a spirits, beer, and wine restaurant or a spirits, beer, and wine night-club.

The licensee must submit their request to the board's licensing division for an approval.

(3) Excluding persons under twenty-one years of age from the dining area of a beer and/or wine restaurant.

The licensee must submit their request to the board's licensing division for an approval.

(4) Reclassifying a lounge as open to persons under twenty-one years of age for a special event.

The licensee must submit their request to the board's licensing division for an approval.

[2] OTS-8317.1

Date: November 2, 2016

To: Jane Rushford, Board Chair

Ollie Garrett, Board Member

From: Karen McCall, Agency Rules Coordinator

Copy: Rick Garza, Agency Director

Peter Antolin, Deputy Director

Justin Nordhorn, Chief of Enforcement

Becky Smith, Licensing Director

Subject: Approval for filing revised proposed rules (Supplemental CR 102) to

revise several chapters in 314 WAC

This rulemaking is the result of 2016 legislation. New rules and revisions to current rules are needed to implement the following legislation:

- SHB 2831 Creates a wine retailer reseller endorsement for qualifying beer and/or wine specialty shop licenses
- HB 2605 Creates a special permit for breweries to conduct private tasting and sales events
- ESSB 6470 Allows domestic wineries to sell their own product at Special Occasion licensed events; Creates a special permit to allow an individual or business to sell a private collection of wine or spirits

Process

The Rules Coordinator requests approval to file the revised proposed rules (supplemental CR 102) for the rule making described above. An issue paper on this rule was presented at the Board meeting on November 2, 2016, and is attached to this order.

If approved for filing, the tentative timeline for the rule making process is outlined below:

November 2, 2016	Board is asked to approve filing the revised proposed rules (Supplemental CR 102 filing)
November 16, 2016	Code Reviser publishes notice, LCB sends notice to rules distribution list
December 14, 2016	Public Hearing held
December 28, 2016	End of written comment period
December 28, 2016	Board is asked to adopt rules

December 28, 2016	Agency sends notice to those who commented both at
	the public hearing and in writing.
December 28, 2016	Agency files adopted rules with the Code Reviser (CR 103)
January 28, 2017	Rules are effective (31 days after filing)

Approve	Disapprove			
1-1-1-1-1		Jane Rushford, Chair	Date	
Approve	Disapprove			
	• • •	Ollie Garrett, Board Member	Date	

Attachment: Issue Paper

Washington State Liquor and Cannabis Board

Issue Paper

2016 Liquor Legislation Implementation

Date: November 2, 2016

Presented by: Karen McCall, Agency Rules Coordinator

Description of the Issue

The purpose of this Issue Paper is to request approval from the Board to file revised proposed rules (Supplemental CR 102) to revise the following:

- WAC 314-02-103 What is a wine retailer reseller endorsement?
- Chapter 314-05 WAC Special Occasion licenses
- Chapter 314-38 WAC Permits
- Chapter 314-24 WAC Domestic Wineries and Domestic Wine Distributors

Why is rule making necessary?

New rules and revisions to current rules are needed to implement the following legislation that passed during the 2016 legislative session:

- SHB 2831 Creates a wine retailer reseller endorsement for qualifying beer and/or wine specialty shop licenses
- HB 2605 Creates a special permit for breweries to conduct 12 private tasting and sales events per year
- ESSB 6470 Allows domestic wineries to sell their own product at Special Occasion licensed events; Creates a special permit to allow an individual or business to sell a private collection of wine or spirits to another individual or business

What changes are being made?

Amended Section. WAC 314-02-103 What is a wine retailer reseller endorsement? Added beer and/or wine specialty shop license to this rule.

Amended Section. WAC 314-05-020 What is a special occasion license? Added language that allows a special occasion licensee to sell wine in original, unopened containers for on-premises consumption at a special occasion event. Prior board approval is required. Added a requirement that the special occasion licensee must notify the board if a winery will be selling their own product at the special occasion event.

New Section. WAC 314-24-240 Domestic wineries at special occasion licensed events. Created a new rule to outline the requirements a winery must meet to sell wine of their own production for off-premises consumption at special occasion licensed events.

Amended section. WAC 314-38-020 Permits—Fees established. Added the permits established in the 2014 and 2015 legislative session:

- Alcohol tasting by students;
- Winery special permit;
- Distillery special permit;
- Brewery special permit.

Amended Section. WAC 314-38-080 Class 18 special winery permit. Made a correction to this rule.

Amended Section. WAC 314-38-090 Class 19 special distillery permit. Made a correction to this rule.

New Section. WAC 314-38-095 Class 20 special brewery permit. Clarified the requirements the brewery must meet for this permit.

New Section. WAC 314-38-100 Accommodation sale permit. Clarified the requirements and process for an accommodation sale permit.

- WAC 314-38-020 Permits—Fees established. The fees for permits authorized under RCW 66.20.010 are hereby established as follows:
- (1) A fee of five dollars is established for a special permit as authorized by RCW 66.20.010(1).
- (2) The fee for a special permit as authorized by RCW 66.20.010(2) for purchase of five gallons or less is established as five dollars and for purchase of over five gallons is established as ten dollars.
- (3) A fee for a banquet permit, as authorized by RCW 66.20.010(3), is established in WAC 314-18-040.
- (4) The fee for a special business permit, as authorized by RCW 66.20.010(4), is established in WAC 314-38-010(2).
- (5) The fee of ten dollars is established for a special permit as authorized by RCW 66.20.010(5).
- (6) A fee of five dollars is established for a special permit as authorized by RCW 66.20.010(6).
- (7) A special permit as authorized by RCW 66.20.010(7) shall be issued without charge to those eligible entities.
- (8) The fee of twenty-five dollars is established for a special permit as authorized by RCW 66.20.010(8).
- (9) The fee of twenty-five dollars is established for a special permit as authorized by RCW 66.20.010(9).
- (10) The fee of thirty dollars is established for a special permit as authorized by RCW 66.20.010(10).
- (11) The fee of seventy-five dollars is established for a special permit as authorized by RCW 66.20.010(11).
- (12) The fee of ten dollars is established for a special permit as authorized by RCW 66.20.010(12).
- (13) The fee of ten dollars is established for a special permit as authorized by RCW 66.20.010(13).
- (14) The fee of ten dollars is established for a special permit as authorized by RCW 66.20.010(14).
- (15) The fee of twenty-five dollars is established for a special permit as authorized by RCW 66.20.010(15).

<u>AMENDATORY SECTION</u> (Amending WSR 16-01-102, filed 12/16/15, effective 1/16/16)

- WAC 314-38-080 Class 18 special winery permit. (1) The special winery permit is for domestic wineries.
- (2) A special winery permit allows a manufacturer of wine to ((have)) be present at a private event not open to the general public at a specific place and date for the purpose of tasting wine and selling wine of its own production for off-premises consumption.
- (3) ((The activities at the event are limited to the activities allowed on the winery premises.
- (4))) The winery must obtain the special permit by submitting an application for a class 18 special winery permit to the board with a ten dollar permit fee.

[1] OTS-8104.1

- (a) The application must be submitted to the board at least ten days prior to the event.
 - (b) The special permit must be posted at the event.
- $((\frac{5}{1}))$ (4) The winery is limited to twelve events per calendar year.

AMENDATORY SECTION (Amending WSR 16-01-102, filed 12/16/15, effective 1/16/16)

- WAC 314-38-090 Class 19 special distillery permit. (1) A special distillery/craft distillery permit is for Washington distillers only.
- (2) A special distillery/craft distillery permit allows a manufacturer of spirits to ((have)) be present at a private event not open to the general public at a specific place and date for the purpose of tasting spirits and selling spirits of its own production for off-premises consumption.
- (3) The activities at the event are limited to the activities allowed on the distillery/craft distillery premises.
- (4) The distillery or craft distillery must obtain the special permit by submitting an application for a class 19 special distillery/craft distillery permit to the board with a ten dollar permit fee.
- (a) The application must be submitted to the board at least ten days prior to the event.
 - (b) The special permit must be posted at the event.
 - (5) The licensee is limited to twelve events per calendar year.

NEW SECTION

- WAC 314-38-095 Class 20 special brewery permit. (1) A special brewery/microbrewery permit is for Washington brewers only.
- (2) A special brewery/microbrewery permit allows a manufacturer of beer to be present at a private event not open to the general public at a specific place and date for the purpose of tasting beer and selling beer of its own production for off-premises consumption.
- (3) The brewery or microbrewery must obtain the special permit by submitting an application for a class 20 special brewery/microbrewery permit to the board with a ten dollar permit fee.
- (a) The application must be submitted to the board at least ten days prior to the event.
 - (b) The special permit must be posted at the event.
 - (4) The licensee is limited to twelve events per calendar year.

NEW SECTION

WAC 314-38-100 Accommodation sale permit. (1) An accommodation sale permit is for an individual or business to sell a private collection of wine or spirits to another individual or business.

[2] OTS-8104.1

- (2) The seller must complete an application for accommodation sale permit and submit with a fee of twenty-five dollars to the WSLCB.
- (3) Once the WSLCB verifies the information on the application, a permit for the sale will be issued to the seller.
- (4) The seller must wait at least five business days after receiving the permit to release the wine and/or spirits to the buyer.
- (5) Within twenty calendar days of the sale, the seller must complete an accommodation sale inventory report and submit it to the WSLCB.
- (6) The following are definitions for the purpose of this section:
- (a) "Accommodation sale" means the sale of a private collection of wine or spirits to an individual or business. Both the seller and the buyer must be located in Washington state.
- (b) "Buyer" means the individual or business buying a private collection of wine or spirits. A buyer may be a liquor licensee.
- (c) "Private collection" means a privately owned collection of wine or spirits. There is no minimum or maximum quantity to be considered a collection.
- (d) "Seller" means the individual or business selling a private collection of wine or spirits. The seller cannot be a liquor licensee.

[3] OTS-8104.1

- WAC 314-02-103 What is a wine retailer reseller endorsement? (1) A wine retailer reseller endorsement is issued to the holder of a grocery store liquor license or the holder of a beer and/or wine specialty shop license to allow the sale of wine at retail to on-premises liquor licensees.
- (2) For holders of a grocery store license: No single sale to an on-premises liquor licensee may exceed twenty-four liters. Single sales to an on-premises licensee are limited to one per day.
 - (3) For holders of a beer and/or wine specialty shop license:
- (a) No single sale may exceed twenty-four liters, unless the sale is made by a licensee that was formerly a state liquor store or contract liquor store.
- (b) May sell a maximum of five thousand liters of wine per day for resale to retailers licensed to sell wine for consumption on the premises.
- (4) A grocery store licensee or a beer and/or wine specialty shop licensee with a wine retailer reseller endorsement may accept delivery at its licensed premises or at one or more warehouse facilities registered with the board.
- ((\(\frac{(+4)}{4}\))) (5) The holder of a wine retailer reseller endorsement may also deliver wine to its own licensed premises from the registered warehouse; may deliver wine to on-premises licensees, or to other warehouse facilities registered with the board. A grocery store licensee or a beer and/or wine specialty shop licensee wishing to obtain a wine retailer reseller endorsement that permits sales to another retailer must possess and submit a copy of their federal basic permit to purchase wine at wholesale for resale under the Federal Alcohol Administration Act. A federal basic permit is required for each location from which the grocery store licensee or beer and/or wine specialty shop licensee holding a wine retailer reseller endorsement plans to sell wine to another retailer.
- $((\frac{5}{}))$ (6) The annual fee for the wine retailer reseller endorsement for a grocery store licensee is one hundred sixty-six dollars.
- (7) The annual fee for the wine retailer reseller endorsement for a beer and/or wine specialty shop licensee is one hundred ten dollars.
- (8) Sales made under the reseller endorsement are not classified as retail sales for taxation purposes.

[1] OTS-8105.1

AMENDATORY SECTION (Amending WSR 12-17-006, filed 8/1/12, effective 9/1/12)

- WAC 314-05-020 What is a special occasion license? (1) Per RCW 66.24.380, a special occasion license allows a nonprofit organization to sell, at a specified date, time, and place:

 (a) Spirits, beer, and wine by the individual serving for on-
- premises consumption; ((and))
- (b) Spirits, beer, and wine in original, unopened containers for off-premises consumption; and
- (c) Wine in original, unopened containers for on-premises consumption if permission is obtained from the WSLCB prior to the event.
- (2) Special occasion licensees are limited to twelve days per calendar year (see RCW 66.24.380(1) for an exception for agricultural fairs).
- (3) The fee for this license is \$60 per day, per event. Multiple alcohol service locations at an event are an additional sixty dollars per location.
- (4) Per RCW 66.24.375, all proceeds from the sale of alcohol at a special occasion event must go directly back into the nonprofit organization, except for reasonable operating costs for actual services performed at compensation levels comparable to like services within the state.
- (5) A charitable nonprofit organization or a local winery industry association is not disqualified from obtaining a special occasion license even if its board members are also officers, directors, owners, or employees of either a licensed domestic winery or a winery certificate of approval holder. The charitable nonprofit organization must be registered under section 501 (c)(3) of the Internal Revenue Code, and the local wine industry association must be registered under section 501 (c)(6) of the Internal Revenue Code.
- (6) If a winery is taking orders and accepting payment for product of its own production from consumers at a special occasion event to be delivered at a later date from one of its authorized locations, the special occasion shall include the name of the winery on the special occasion license application.

[1]

NEW SECTION

- WAC 314-24-245 Domestic wineries at special occasion licensed events. (1) A domestic winery may take orders and accept payment for product of its own production from consumers at a special occasion event, to be delivered at a later date from one of its authorized locations.
- (2) A domestic winery must be invited and/or authorized by the special occasion licensee in order to attend the special occasion event in this capacity.
- (3) The special occasion licensee is the only licensee allowed to sell wine to be consumed on the premises.
- (4) The winery is not allowed to give free tastings of wine of their own production to consumers.

Liquor and Cannabis Board Interim Policy BIP-05-2016

Subject:	Use of Internet or Mobile Applications to Purchase Alcohol		
Effective Date:	November 2, 2016		
Ending Date:	Upon adoption of rules to implement this policy.		
Approved:	Jane Rushford, Chairman		
	Ollie Garret, Board Member		

Purpose:

The purpose of this interim policy is to allow retail customers to use internet sites or mobile applications to purchase alcohol to be delivered to the customer.

Drizly requested approval to make their mobile application available to customers in Washington State. Drizly provides the internet ordering interface, but the liquor licensed retailer chooses what products to list for sale, what price to charge for the products, takes the order, processes the credit card payment, and makes the delivery. In 2014 board staff informally approved Drizly's operation in Washington State.

RCW 66.28.050 clearly prohibits solicitation of orders on behalf of a licensee without a gift delivery license, a representative's license or a certificate of approval, but the intent of the language refers to solicitations by persons on behalf of wholesalers.

There is a prohibition in Chapter 314-03 WAC on third party solicitation of customer business for a liquor licensed business. The language in WAC 314-03-020 through 040 was drawn from RCW 66.28.050, which the board finds is not applicable to the solicitation of sales by retailers to individuals. Rulemaking will be opened today to revise the rules for internet sales and delivery to include language that internet or mobile applications such as Drizly are allowed.

Policy Statement

- (1) The use of internet or mobile applications for retail customers to purchase alcohol in Washington State are allowed under the following conditions:
 - The internet sale will be made by the liquor licensee;

- The payment for the sale will be processed by the liquor licensee;
- The delivery of alcohol product must comply with the requirements of the rules in chapter 314-03 WAC; and
- The liquor licensee pays the owner of the internet or mobile application a service fee.

Date: November 2, 2016

To: Jane Rushford, Board Chair

Ollie Garrett, Board Member

From: Karen McCall, Agency Rules Coordinator

Copy: Rick Garza, Agency Director

Peter Antolin, Deputy Director

Justin Nordhorn, Chief of Enforcement

Becky Smith, Licensing Director

Subject: Approval for filing a pre-proposal statement of inquiry (CR 101) to

revise Chapter in 314-03 WAC

As part of the Liquor Control Board's on-going rules review process, Chapter 314-03 WAC is being reviewed for relevance, clarity and accuracy. Rules for internet sales and delivery also need to be revised to include the use of mobile applications to purchase alcohol.

Process

The Rules Coordinator requests approval to file the pre-proposal statement of inquiry (CR 101) for the rule making described above. An issue paper on this rule was presented at the Board meeting on November 2, 2016, and is attached to this order.

If approved for filing, the tentative timeline for the rule making process is outlined below:

November 2, 2016	Board is asked to approve filing the pre-proposal statement of inquiry (CR 101)
November 16, 2016	Code Reviser publishes notice, LCB sends notice to
	rules distribution list
December 10, 2016	End of written comment period
December 28, 2016	Board is asked to approve filing the proposed rules (CR
	102 filing)
January 18, 2017	Code Reviser publishes notice, LCB sends notice to
	rules distribution list
February 7, 2017	Public Hearing held
February 7, 2017	End of written comment period
February 21, 2017	Board is asked to adopt rules
February 21, 2017	Agency sends notice to those who commented both at
-	the public hearing and in writing.

Washington State Liquor and Cannabis Board

Issue Paper

Rule Making on Chapter 314-03 WAC

Date: November 2, 2016

Presented by: Karen McCall, Agency Rules Coordinator

Description of the Issue

The purpose of this Issue Paper is to request approval from the Board to file the first stage of rulemaking (CR 101) to review **Chapter 314-03 WAC**.

Why is rule making necessary?

As part of the Liquor and Cannabis Board's on-going rules review process, rules in this chapter need to be review for accuracy, clarity, and relevance. Rules are also needed to address the use of mobile applications to purchase alcohol. The board adopted an interim policy on this issue today.

Process

The rule making process begins by announcing LCB's intent to change the existing rule by filing a CR 101 form. This allows staff and stakeholders to begin discussing necessary rule changes. At the CR 101 stage of the process, no proposed language is offered. The public may comment on the subject of this rulemaking during the designated comment period. Notice will be sent to all who have indicated that they want to receive notice of rule changes. The notice will identify the public comment period and where comments can be sent. Based on public input received, staff will draft proposed changes for presentation to the Board at the next phase of the rule making process.

February 21, 2017	Agency files adopted rules with the Code Reviser (CR 103)		
March 24, 2017	Rules are effective (31 days after filing)		
Approve	Disapprove	Jane Rushford, Chair	Date
Approve	Disapprove	Ollie Garrett, Board Member	Date

Attachment: Issue Paper